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ARKANSAS RIVER COMPACT ADMINISTRATION

COMPACT YEAR 2012

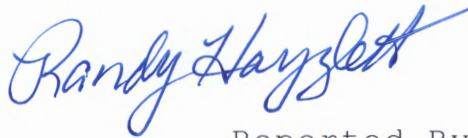
ANNUAL MEETING

December 6, 2012

HELD AT THE

CLARION INN - NORTH BALLROOM

GARDEN CITY, KANSAS



Reported By:

ADVANCED COURT REPORTING SERVICES

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## APPEARANCES

## COLORADO:

Matt Heimerich

Colin Thompson

Jennifer Gimbel

## KANSAS:

David Barfield

Randy Hayzlett

David Brenn

## P R O C E E D I N G S

MR. HAYZLETT: Good morning, everyone.

We'll call this meeting to order. This is the 2012 Annual Meeting of the Arkansas River Compact Administration, and on this side of the line, it's the Ar-Kansas River Compact Administration. I'll just refer to it as the ARCA for the rest of the meeting, to be safe here.

A few instructions for the presenters and the crowd: If you're a presenter, come to the podium. That will help us out a lot here. If you have a card, Ms. Bates is going to be our court reporter. If you would give her a card, that would help her quite a bit. If you have an extra one, probably one here at the table wouldn't hurt. Then when you get to the podium, state your name for the record. She'll be capturing all that in her report.

If you have written material, we would like four copies of those if they're going to be submitted as an exhibit, and we have the guys at the table here, Chris and Brent at the front table here on the left-hand side of the room. They'll be tagging those for exhibits, so we'll leave that to them to get the tags on those appropriately.

I think that pretty well covers the

1 instructions to start with. I think we're ready for  
2 introductions of the people in the room. We will  
3 have a signup sheet that will circulate so we'll  
4 have you sign that attendance list, and that will be  
5 our first exhibit, I understand.

6 I'm Randy Hayzlett. I'm the Vice-Chairman of  
7 the Compact. We have not had a chairman for several  
8 years, so in the absence of the federal chairman,  
9 I'll get to run the meeting today. I'm from Lakin.  
10 I farm and ranch there, and I'll start at this end  
11 of the table, Colin, and let you introduce down the  
12 table there and work our way around.

13 MR. THOMPSON: I'm Colin Thompson. I  
14 represent Colorado from John Martin to the  
15 Stateline.

16 MS. GIMBEL: Jennifer Gimbel. I'm  
17 Director of CWCB.

18 MR. HEIMERICH: Matt Heimerich, Olney  
19 Springs. I represent water users from the Pueblo  
20 Dam to John Martin.

21 MR. BARFIELD: I'm David Barfield. I'm  
22 the Chief Engineer with the Division of Water  
23 Resources, Kansas Department of Agriculture.

24 MR. BRENN: David Brenn, commissioner for  
25 Kansas on ARCA.

1 MR. SALTER: Kevin Salter, Kansas  
2 Division of Water Resources, Interstate Water  
3 Issues.

4 MR. NEWMAN: Brent Newman with the  
5 Colorado Water Conservation Board.

6 MR. BEIGHTEL: Chris Beightel with the  
7 Kansas Division of Water Resources.

8 MS. COLE: Brandy Cole, Kansas Division  
9 of Water Resources.

10 MS. DURAN: Rachel Duran, Kansas Division  
11 of Water Resources.

12 MR. GRUNEWALD: Chris Grunewald, Kansas  
13 Attorney General's office.

14 MR. TYNER: Bill Tyner, Colorado Division  
15 of Water Resources.

16 MR. GILMORE: Andrew Gilmore, Reclamation  
17 in Loveland.

18 MR. VAUGHAN: Roy Vaughan, Reclamation in  
19 Pueblo.

20 MS. WOLDRIDGE: Julianne Woldridge,  
21 attorney for the Purgatoire River Water Conservancy  
22 District.

23 MR. KAHN: Jeff Kahn, Water Counsel, City  
24 of Trinidad.

25 MS. McDONALD: Eve McDonald, attorney

1 from the Colorado Attorney General's office.

2 MR. MILLER: Steve Miller, Colorado Water  
3 Conservation Board.

4 MR. BALLINGER: Lynn Ballinger, office of  
5 Congressman Tim Huelkamp.

6 MR. FRED JONES: Fred Jones, City of  
7 Lakin.

8 MR. WITTE: Steve Witte, Colorado  
9 Division of Water Resources and the Operations  
10 Secretary for ARCA.

11 MR. BOOK: Dale Book with Spronk Water  
12 Engineers.

13 MS. SCHENK: Angela Schenk with Spronk  
14 Water Engineers.

15 MR. SCHEUERMAN: Hal Scheuerman, Kearny  
16 County Farmers Irrigation, Deerfield.

17 MR. CONWAY: Ron Conway, Garden City  
18 Company and the Great Eastern Irrigation  
19 Association.

20 MR. HINES: Steven Hines, Frontier Ditch  
21 Company, Coolidge.

22 MR. MAXFIELD: Dan Maxfield, Amazon  
23 Canal, Lakin, Kansas.

24 MR. LARRY JONES: Larry Jones, Finney  
25 County Commissioner.

1                   MR. ORENDORF: Bill Orendorff, Tri-State  
2                   Generation and Transmission Association.

3                   MR. KELLEY THOMPSON: Kelley Thompson  
4                   with the Colorado Division of Water Resources.

5                   MR. DARE: My name is Craig Dare. I'm  
6                   with the U.S. Geological Survey in Hays, Kansas.

7                   MR. MEISEL: Greg Meisel. I farm west of  
8                   Lakin.

9                   MS. ROBB: Traci Robb, Project Manager,  
10                  Trinidad Lake Corps of Engineers.

11                  MR. BECKER: David Becker, Farmers Ditch.

12                  MR. GILLEN: Tim Gillen, Finney County  
13                  Water Users Association.

14                  MS. IVAHNENKO: Tamara Ivahnenko, USGS,  
15                  Pueblo, Colorado.

16                  MR. WILSON: Glenn Wilson, Amity Mutual  
17                  Irrigation Company.

18                  MR. HOWLAND: Terry Howland, Amity Mutual  
19                  Irrigation Company and Buffalo Mutual Irrigation  
20                  Company.

21                  MR. STEERMAN: Don Steerman, attorney for  
22                  District 67 Ditch Association, as well as Amity,  
23                  Buffalo, and several others.

24                  MR. REYNOLDS: Phil Reynolds, Colorado  
25                  Division of Water Resources.

1                   MR. VAN ORT:   John Van Ort, Division of  
2                   Water Resources.

3                   MR. SPADY:   Lonnie Spady, Colorado  
4                   Division of Water Resources.

5                   MR. KEHM:   Heath Kehm, Colorado Parks and  
6                   Wildlife.

7                   MR. McNEILL:   Grady McNeill, Colorado  
8                   Parks and Wildlife.

9                   MR. MONTROYA:   Jeff Montoya, Colorado  
10                  Division of Water Resources.

11                  MR. WOODRUFF:   Jason Woodruff, Army Corps  
12                  of Engineers, Albuquerque District.

13                  MS. DOWNEY:   Karen Downey, Project  
14                  Manager, John Martin Reservoir.

15                  MR. STANDLEY:   Mike Standley, Finney  
16                  County Water Users Association.

17                  MR. YUSKA:   Mark Yuska, Army Corps of  
18                  Engineers, Albuquerque District.

19                  MAJ. BONHAM:   Major Gary Bonham, Deputy  
20                  Commander, Albuquerque District, Army Corps of  
21                  Engineers.

22                  MR. GARCIA:   Dennis Garcia, U.S. Army  
23                  Corps of Engineers, Albuquerque District.

24                  MR. DANIELSON:   Jeris Danielson, General  
25                  Manager of Purgatoire District.



1                   MR. HAYZLETT: Thank you, everybody, for  
2                   the introductions there. I would like to take this  
3                   time to thank Colorado and the group for coming to  
4                   Kansas and letting Kansas host this meeting this  
5                   year. We appreciate the fact that you are willing  
6                   to come down to this part of the country. As well,  
7                   the refreshments are provided by our Groundwater  
8                   Management District Number 3, and we express our  
9                   appreciation for that.

10                  I believe that brings us to the agenda for  
11                  review and revisions. We did have some changes to  
12                  the agenda. On Item 6, Lower Arkansas Valley Water  
13                  Conservancy District is not here, so we're striking  
14                  item B. Under 8, we are replacing A. with H-I Model  
15                  groundwater efficiency procedure update. Item 13,  
16                  13.A. will be letters of commendation for Pat  
17                  Edelmann. 13.B. will be letters regarding the City  
18                  of Trinidad proposed amendments to the Trinidad  
19                  Operating Principles. Then C. will be the  
20                  resolutions. D. will be financial matters. E. will  
21                  be the approval of the transcripts. F. will be  
22                  officers and committee appointments. G. will be  
23                  instructions to the committees. That's all I have.

24                  MR. BARFIELD: All right. I move we  
25                  adopt the agenda as amended.

1 MR. HAYZLETT: It's been moved. Is there  
2 a second?

3 MS. GIMBEL: Second.

4 MR. HAYZLETT: It's been moved and  
5 seconded. Is there other discussion? If not,  
6 Kansas vote.

7 MR. BARFIELD: Aye.

8 MR. HAYZLETT: Colorado?

9 MS. GIMBEL: Aye.

10 MR. HAYZLETT: Okay. We'll work off this  
11 agenda then. The Item 4, with no chairman to  
12 report, and I don't necessarily have any report as  
13 Vice-Chairman, so there are no other items there for  
14 this time. They'll be deferred to later in the  
15 agenda.

16 So I think that brings us to our federal  
17 agency reports, and the first is the U.S. Geological  
18 Survey. Who do we have that's going to report on  
19 that this morning?

20 MS. IVAHNENKO: Good morning, everyone.  
21 My name is Tammy Ivahnenko. I'm with the U.S.  
22 Geological Survey out of Pueblo, Colorado.

23 I'm going to report on a number of things that  
24 I've been asked to, and if you could start the first  
25 slide, the stream gages. (See Exhibit C for slide

1 presentation) There were 10 stream gages that were  
2 operated here as part of the cooperative program:  
3 eight in Colorado; two in Kansas.

4 The problems from last year continued to this  
5 year. There's beaver activity at the Big Sandy  
6 Creek near Lamar. The nice thing is Prowers County  
7 has been great in helping us to clean the culvert  
8 near Highway 169. However, the record for that gage  
9 continues to be poor. Other than that -- oh, we are  
10 moving to try and do something about the beaver  
11 issue; possibly trapping. There are no other  
12 significant issues and there are no proposed changes  
13 for 2013.

14 Next slide, please. These are statistics for  
15 the 10 gages, and the last column is the one of  
16 course of interest, and you can see that the  
17 percentage of 2012 flow of average is less than 50  
18 and usually less than 25%. Sad but true.

19 Next slide, please. Okay. Studies of  
20 interest, the Fountain Creek Flood Study. We have  
21 been updating and enhancing the U.S. Army Corps' HEC  
22 Watershed Model, and what we've done, enhancements  
23 have been finished. Mike Cohen is the primary  
24 project chief and he's incorporated the 2003  
25 Monument Creek model. We've incorporated USGS

1 stream gage data, discharge measurements,  
2 radar-based precipitation data, and incorporated  
3 nine new detention basins. He's converted the  
4 stream hydrologic models from steady to unsteady  
5 state and he's coupled watershed and stream  
6 hydrologic models together. The calibration of  
7 watershed model is finished and modeled results are  
8 within 14 to 39% of observed 1999 and 2010 storm  
9 events. Calibration of hydrologic models should be  
10 completed soon, and we're expecting a draft report  
11 in February of 2013.

12 Next slide, please. Finished models will be  
13 used to evaluate the effectiveness of various  
14 strategies for attenuating peak flows and  
15 controlling sediment erosion. There are 10  
16 preliminary management scenarios, using simulated  
17 flows from 100-year, 24-hour precipitation events.  
18 The three management scenarios of interest, most  
19 interest, anyway, are including a side channel  
20 detention storage basin, detention in a mainstem  
21 reservoir on Fountain Creek, high-flow diversion  
22 channels to Chico Creek, and he's also -- Mike has  
23 also been working on three additional scenarios,  
24 such as widening of the floodplain in critical  
25 reaches, bank stabilization, and installation of

1 drop structures.

2 The other project of interest is the Buena  
3 Vista-Salida Basin Water Budget. This has been to  
4 define hydrologic properties of the primary aquifers  
5 in that area for aquifer storage and recovery in  
6 that basin. We've, as part of this project, we've  
7 subdivided that basin into four subbasins, and these  
8 are the tributaries to the Arkansas River. It's the  
9 Browns, Chalk, Cottonwood, and South Ark River  
10 Basins.

11 So looking at the hydrologic properties, we've  
12 looked at slug tests for 31 wells. We've looked at  
13 aquifer tests done by the Colorado Division of Water  
14 Resources and specific capacity tests that were  
15 reported by water providers. We've installed 10  
16 temporary stream gages, operated from mid-April  
17 through mid-October. All of these were on the  
18 tributaries to the Ark River, and for evaluating  
19 groundwater surface interaction, we've looked at  
20 synoptic gain-loss measurements of those four  
21 subbasins and continuous water, groundwater levels  
22 from CSU's monitoring network.

23 We've also scoured the HydroBase database for  
24 groundwater and surface water diversions, especially  
25 for irrigation, so we've looked at 43 ditches and

1       municipal wells. We had 37 of those, one  
2       infiltration gallery and two ditches.

3               We've established -- our cooperators have  
4       established CoAgMet stations, one in Buena Vista,  
5       one in Salida, and they were operational for all of  
6       2011 growing season. Using those CoAgMet stations,  
7       we looked at monthly ET for hay and alfalfa. We --  
8       using a GIS exercise, we calculated over 8,000  
9       irrigated acres in those four subbasins for 2011,  
10      and a draft report is expected, actually, this  
11      month.

12              I'm going to give you a quick overview of some  
13      of the hydrographs for a variety of stream gages up  
14      and down the Ark River in Colorado. Here is  
15      Arkansas River near Leadville. The various color  
16      bands are percentiles, and this is 2011 and 2012,  
17      and you can see in 2012, we had a much lower  
18      snowpack melt peak than we did in 2011 and it came  
19      much earlier.

20              This is Arkansas River at Parkdale. This is a  
21      seasonal gage for the USGS, and you can see the  
22      effects of a larger basin with less snowpack in  
23      2012.

24              This is Ark Avondale. It's the first gage  
25      below Fountain Creek, and as we progress down

1 through these stream gages, the river becomes more  
2 and more regulated.

3 Again, here at Lamar, at Granada, you can  
4 really see the regulation there, and unfortunately,  
5 there in 2012, the hydrograph has actually fallen  
6 below the 10th percentile.

7 Here's the gage at Coolidge, and again, the  
8 hydrograph has fallen down, in September, below the  
9 10th percentile.

10 This is one of the groundwater wells in the  
11 Climate-Response Network, and you can see the -- the  
12 red line is this year's, and unfortunately, water  
13 levels, even groundwater levels, are showing drought  
14 response.

15 This is the other groundwater well in the  
16 network here in Kansas. No, I'm sorry. It's in  
17 Stafford, Colorado (sic), and it's -- again, you can  
18 see the groundwater levels have hit lows, at least  
19 to the 10th percentile or less than 10th percentile.

20 Quick historical perspective, just to put  
21 things in perspective. This is the comparison of  
22 summer, 2002 to summer, 2012, beginning in April.  
23 Here's May, and in June, it's kind of interesting.  
24 In June, 2012, we've got one basin, in the middle of  
25 all of that much below normal flow, we have one

1       that's actually normal, and that is Fountain Creek  
2       transbasin water, and of course, the return of  
3       treated wastewater is keeping flows in that basin  
4       normal.

5               Again, here in July, you can see Fountain  
6       Creek is about the only normal flows in Colorado.  
7       Next. August and -- next please -- September. I  
8       think that's the last one in this series.

9               Then in the things could be worse category,  
10       this is a regional perspective for looking at  
11       summer, 1934, of course is the Dust Bowl and summer  
12       of 2012, and just to remind you, 1934, that year had  
13       already had a number of drought, number of years of  
14       drought before 1934 had actually hit, so here's  
15       April. There's May, and now that you can see that a  
16       lot of the flows in 1934 in the western, and  
17       especially the central and western U.S. were much  
18       below normal, and in 2012, they're not as bad.  
19       July, August, September, and that should be the last  
20       one there.

21               Of course, the thing to remember is, or the  
22       scary thought is in 1934, the population that we  
23       have now in the West and the water demand that we  
24       have now in the West and a drought like that could  
25       be quite detrimental, but in any case, latest



1 conditions, this is October, 2012.

2 Again, the news is not good. These are stream  
3 flows at a number of gages, not only in Colorado and  
4 Kansas but in Oklahoma, and that's the end of my  
5 presentation.

6 Any comments or questions? I will do my best  
7 to answer questions.

8 MR. HAYZLETT: Okay. Thank you. I like  
9 that last one, things could be worse category. Are  
10 there questions from the front table for Tammy?  
11 Okay. Well, I appreciate your report then. Thank  
12 you for the information.

13 MS. IVAHNENKO: Question?

14 MR. HAYZLETT: Oh, I'm sorry.

15 MR. MILLER: I have noticed you had a  
16 written document.

17 MS. IVAHNENKO: I do.

18 MR. MILLER: Would you be willing to  
19 tender that as an exhibit, so we can include it?

20 MS. IVAHNENKO: Yes.

21 MR. BEIGHTEL: Would the commissioners  
22 like that to be an exhibit?

23 MR. HAYZLETT: Yes. We'll put that in as  
24 an exhibit then.

25 MR. BEIGHTEL: That would be Exhibit C.

1           MR. HAYZLETT: Next on the agenda is the  
2 U.S. Army Corps of Engineers, and that's Major  
3 Bonham, I believe. Good morning.

4           MAJ. BONHAM: I don't know if I'm skilled  
5 enough to hold this and flip pages at the same time,  
6 but I guess we'll see. Good morning,  
7 Mr. Vice-Chairman and members. I'm Major Gary  
8 Bonham, Deputy District Commander of the Albuquerque  
9 District, United States Army Corps of Engineers.

10           I thank you for the opportunity to present key  
11 topics from our report of the last year and items of  
12 current interest. (See Exhibit D for report) Joining  
13 me from the Albuquerque District Office are Mark  
14 Yuska, Operations Division Chief, lurking in the  
15 back there. Dennis Garcia, Reservoir Control Branch  
16 Chief, is my hand-holder up here at the front. We  
17 also have Jason Woodruff, the Arkansas River Basin  
18 Coordinator; Karen Downey, John Martin Project  
19 Manager; and Traci Robb, Trinidad Lake Project  
20 Manager.

21           I would like to start by giving a brief  
22 history and description of the Albuquerque District  
23 of the United States Army Corps of Engineers. As  
24 the United States struggled in the throes of the  
25 Great Depression and the Dust Bowl, as we just

1 learned, a new Army Corps of Engineers District was  
2 created in New Mexico under the command of Captain  
3 Hans Kramer. Although flood control and irrigation  
4 projects in the sparsely populated region of the  
5 Canadian River were not economically feasible in  
6 1929, widespread unemployment in the early 1930's  
7 helped convince President Franklin D. Roosevelt to  
8 approve the building of Conchas Dam.

9 The Corps established the Tucumcari District  
10 on August 2nd, 1935 to construct a dam for the  
11 purposes of irrigation, flood control, and water  
12 supply. As the activities increased at the site,  
13 the local economy received a much-needed boost.  
14 This infusion of federal funds gradually spread to  
15 include a broad area of the State. The success of  
16 the project was a major consideration in the  
17 eventual expansion of the District's boundaries to  
18 include other watersheds in the areas of Colorado  
19 and Texas, as well as New Mexico.

20 With the completion of the Conchas project,  
21 John Martin Dam at Caddoa, Colorado became the new  
22 focal point of District activity. Tucumcari  
23 District personnel transferred to Caddoa and on  
24 December 4th, 1939, and the organizational name was  
25 officially changed to the U.S. Army Corps of

1 Engineers, Caddoa District. Work proceeded there  
2 until the dam was 85% complete. With World War II,  
3 however, John Martin Dam was temporarily put on  
4 hold.

5         Soon after the onset of World War II, in early  
6 1942, the District headquarters was transferred to  
7 Albuquerque and given its permanent name, along with  
8 an additional mission. Switching from civil works  
9 projects to wartime activities, and with a peak  
10 workforce of 3039 people, the Albuquerque District  
11 performed real estate and construction services in  
12 support of various military projects in the region.  
13 Among those projects was the work at Los Alamos  
14 Laboratory, where scientists labored in the  
15 development of atomic energy and its application to  
16 weapons.

17         After the war, the District resumed civil  
18 works construction and completed John Martin  
19 Reservoir. Other major projects followed in the  
20 ensuing years. They are, in chronological order:  
21 Jemez Canyon Cam, Abiquiu Dam, Two Rivers Dam, and  
22 Cochiti Dam in New Mexico; Trinidad Dam in Colorado,  
23 and Santa Rosa Dam in New Mexico.

24         Today the District, with nearly 460 employees,  
25 continues several regional civil works projects. In

1        addition, it now provides extensive design and  
2        construction services to three New Mexico military  
3        bases: Kirtland Air Force Base in Albuquerque,  
4        Holloman Air Force Base, and Cannon Air Force Base.

5            Moving on to the current items of interest, in  
6        2012, the Arkansas River Basin snowmelt runoff was  
7        below normal throughout the entire basin. The  
8        reported snowpack in May, 2012 ranged from 28% of  
9        average in the Upper Arkansas Basin to zero in the  
10       Purgatoire Basin. The Army Corps of Engineers did  
11       not operate for flood control at Trinidad, John  
12       Martin, or Pueblo Reservoirs in 2012.

13           Works on studies and projects with basin  
14       sponsors under the Army Corps of Engineers mission  
15       areas has continued in 2012, and I'll highlight a  
16       couple.

17           Sediment surveys. Issues with the reservoir  
18       survey at John Martin Reservoir, as identified in  
19       2011, have been resolved and related Area-Capacity  
20       tables are currently in production. The updated  
21       Area-Capacity tables shall be ready for  
22       implementation on January 1st, 2013.

23           During 2012, one major maintenance effort took  
24       place at John Martin Dam. This effort included use  
25       of the Army's 511th Dive Team during the

1 installation and replacement of bulkhead stops on  
2 four of the six service gates. During the process  
3 of these installations, it was determined that there  
4 were issues with existing bulkhead seals on the  
5 upstream face of the dam. Further investigations  
6 into these issues will need to be performed in the  
7 future.

8 In January of this year, the Purgatoire River  
9 Water Conservancy District submitted a letter to the  
10 Army Corps of Engineers, identifying an interest in  
11 leasing unused storage space in the joint use pool  
12 of Trinidad Lake to third parties for storage of  
13 nonproject water. Upon review by the Albuquerque  
14 District's Office of Counsel, Environmental  
15 Resources Section, and Reservoir Control Offices, it  
16 was determined by the Army Corps of Engineers that  
17 the Army Corps of Engineers did not have the primary  
18 authority to permit the award of such contracts  
19 issued by the Purgatoire River Water Conservancy  
20 District.

21 It was also determined that a thorough review  
22 of impacts to the environment and certain  
23 prehistoric and historic archaeological sites in the  
24 vicinity of the reservoir would be needed. Such a  
25 review would also include certain consultations with

1 Native American tribes and the Colorado State  
2 Historical Preservation Officer. The path forward  
3 to addressing the District's interests will include  
4 close coordination with both the Army Corps of  
5 Engineers and the Bureau of Reclamation, should the  
6 District decide to pursue this use.

7 We've also been reviewing a proposed -- a set  
8 of proposed amendments to the Trinidad Operating  
9 Principles that the City of Trinidad is pursuing.  
10 Upon review by the Albuquerque District's Office of  
11 Counsel, Environmental Resources Section, and  
12 Reservoir Control Offices, it was determined that  
13 the action may qualify for a categorical exclusion  
14 under the Corps' NEPA regulations. Coordination  
15 with the signatories of the Operating Principles  
16 regarding the proposed amendments is ongoing.

17 Over the past year, the Albuquerque District  
18 has cooperated with the Bureau of Reclamation in the  
19 preparation of the Arkansas Valley Conduit  
20 Environmental Impact Statement. The Albuquerque  
21 District served as a source of expertise in the  
22 areas of Clean Water Act Sections 402 and 404,  
23 Rivers and Harbors Appropriation Act of 1899,  
24 Section 10, and the operation of the John Martin  
25 Reservoir.

1           Specific areas of interest identified during  
2           the draft review process include potential impacts  
3           to vegetation, wetlands, wildlife, and cultural  
4           sites along the Arkansas Valley Conduit corridor.  
5           Coordination with the Bureau of Reclamation is  
6           expected to continue through July of 2013, when  
7           issuance of the Final Environmental Impact Statement  
8           is scheduled.

9           In Fiscal Year 2012, Telluride Energy  
10          approached the United States Federal Energy  
11          Regulatory Commission with the interest in studying  
12          the feasibility of developing hydroelectric power  
13          projects at both Trinidad and John Martin Dams.  
14          Telluride Energy applied for, and was issued,  
15          preliminary permits to study feasibility of such  
16          projects for both dam sites, pursuant to the Federal  
17          Powers Act.

18          Both project proposals include the addition of  
19          new penstocks, power houses, primary transmission  
20          lines, and appurtenant facilities. Over the next  
21          three years, the permittee will prepare preliminary  
22          feasibility studies for both projects, during which  
23          the Corps, both the Corps and the public, will have  
24          the opportunity to provide comments.

25          As you're all aware, we have some important



1 activities going on around the country and the  
2 world, and I want to conclude with a few words about  
3 the one priority mission for the Army Corps of  
4 Engineers: Support for our Overseas Contingency  
5 Operation, formerly known as the Global War on  
6 Terrorism. While most of our Corps employees are  
7 not soldiers, I'm proud to say that in Fiscal Year  
8 2012, 24 Albuquerque District members voluntarily  
9 deployed to Afghanistan, and we currently have 14  
10 employees in harm's way.

11 There have also been six employees deployed in  
12 response to Hurricane Sandy response and recovery.  
13 In addition, last summer, we responded to several  
14 wildfires and resulting postfire flood response  
15 efforts, most notably at the Waldo Canyon.

16 This concludes my report and I would be happy  
17 to answer questions, with the assistance of my staff  
18 as necessary.

19 MR. HAYZLETT: Thank you, Major. Are  
20 there questions from the front table? Jennifer?

21 MS. GIMBEL: More of a comment, Major.  
22 First of all, thank you very much for being here. I  
23 think that both Kansas and Colorado have a great  
24 partnership with the Corps of Engineers, and I have  
25 a special place in my heart for the Albuquerque

1 Division, as we talked last night about, so I just  
2 wanted to thank you for all the work that you do and  
3 I am glad that you appreciate both the civilians and  
4 the soldiers that work for you; and again, thanks  
5 for being here.

6 MAJ. BONHAM: Thank you very much.

7 MR. HAYZLETT: Very good. Any questions  
8 or comments?

9 MR. BARFIELD: No. Appreciate the  
10 report, and I -- again, I'll presume we'll attach  
11 the report to -- as an exhibit to the transcript.

12 MR. HAYZLETT: Okay.

13 MR. BEIGHTEL: That will be Exhibit D.

14 MR. HAYZLETT: Thank you, Major, for your  
15 service. Okay. We're ready for the Bureau of  
16 Reclamation, Item 5.C.

17 MR. VAUGHAN: Good morning, and thank you  
18 for having me. I'm going to do a little overview of  
19 the Fryingpan-Arkansas project and storage and  
20 snowpack. (See Exhibit E for slide presentation)  
21 I'll try to move quickly because a lot of people  
22 have covered this, and then I'll touch a little bit  
23 on a few project.

24 I'm Roy Vaughan. I'm the facility manager at  
25 Pueblo Dam. I'm also responsible for the east slope

1 water scheduling of the Fry-Ark Project, as well as  
2 the accounting for the water that flows in and out  
3 of the different accounts and through our  
4 facilities, so go ahead.

5 Just an overview of 2012. It was the lowest  
6 year for imports since 2002. The May forecast was  
7 for 12,400 from our West Slope. We actually  
8 imported a little bit over that, about 13-five. In  
9 2002, we were a little bit below that. That's about  
10 26% of our 30-year average.

11 Snowpack in the collection system usually  
12 reaches its maximum in mid-April. This year's  
13 snowpack peaked in March, about a month earlier than  
14 normal, and just dry and warm conditions as everyone  
15 experienced continued.

16 I've got a couple of slides just to highlight  
17 kind of an unusual event, in our eyes, anyway. The  
18 blue line is imports or snowpack in 2011. The  
19 yellow line is 2010. The green line is 2009. The  
20 corresponding imports are there as well and then  
21 what we forecasted, but the heavy line you're seeing  
22 down below that, the red line is average, and you  
23 can see about mid-March, we weren't looking too bad.

24 If you go ahead, then this is in the Upper  
25 Arkansas Basin, where our collection system is. You

1 can see what happened to the snowpack for the  
2 following month.

3 Then if you want to go ahead, Kevin, it just  
4 continued to decline, and we'll do the Arkansas real  
5 quickly. It's the same setup. The red line is  
6 average. You can just see it just, it fell off, as  
7 everyone pretty much knows, but our February 1st  
8 forecast was for 45,200. In March, it went to  
9 53,300. April 1st forecast was 23,100 and May was  
10 12,400.

11 Here's a little graph of Boustead Tunnel  
12 imports. The average is the red line and here's, as  
13 you can see, we had runoff early and then we just --  
14 it just fell off completely.

15 Current conditions in Turquoise Lake, and this  
16 is water year. The silver line is kind of where  
17 we're at; the heavy black line is average; and the  
18 blue line or purple line is where we were last year  
19 at this time, so this is Turquoise.

20 Twin, we're below average as well. Pueblo,  
21 we're a little bit above average but a little bit  
22 below where we were last year.

23 Just in summary, Turquoise is at 54% of  
24 average. Twin Lakes is at 76% of average. Pueblo  
25 is 109% of average, and this is just the summary of

1       last year. The purple line, again, is 2002, so you  
2       can -- you can see we were -- we were well below  
3       where we were this time last year. Twin Lakes is  
4       basically the same thing, and then Pueblo.

5             Winter operations. All we're moving down from  
6       our upper reservoirs at this time is just the water  
7       to meet the minimum flows on Lake Fork and Lake Fork  
8       Creek. That's all we'll be -- usually we draw down  
9       our upper reservoirs, make room for snowpack. This  
10      year, we have a big hole up above to fill already.

11            Mussels. The facility assessment for all the  
12      Fry-Ark facilities are done; the action response  
13      plans are completed; and to date, we haven't found  
14      any adults in Pueblo, and this year, the results  
15      were even negative for the larvae in Pueblo, so  
16      that's good news, and here's a link to the web site.

17            I want to touch a little bit on the Southern  
18      Delivery System. We tested the new valve at Pueblo  
19      Dam that was completed in September. We still  
20      haven't taken ownership of that facility, but we  
21      will. Construction for the pipeline portion is  
22      ongoing, and just SDS is a one point probably five  
23      billion dollar project now, proposed by Colorado  
24      Springs, Security, Fountain and Pueblo West to build  
25      a pipeline to take water from Pueblo Dam to their

1 treatment facilities. Once again, there's a link to  
2 a web site down below.

3 I got a few pictures so you guys won't get  
4 bored. Here's the Y (we) that was put into the  
5 river outlet works of our facility. We used to  
6 release water right through that tunnel there.  
7 They've actually put this Y, go ahead, they've  
8 attached this fixed cone valve down below. This  
9 will replace the old river outlet works.

10 Here's the testing of it, and I think there's  
11 one more. This is a shot from the top of the dam,  
12 and you can see the Y coming off. That's a 90-inch  
13 pipe that's capped, and then down below that  
14 structure there is where that fixed cone valve  
15 resides, and that concludes my report. I'll be  
16 happy to take questions. How did I do?

17 MR. HAYZLETT: You did very well. Very  
18 good. Are there questions for Roy?

19 MR. HEIMERICH: Matt Heimerich. Could  
20 you -- do you have any feeling for, when we look at  
21 the storage in the reservoirs that you are managed  
22 with, I suspect that it's mostly M & I water that's  
23 in those accounts right now. Is that correct, Roy?

24 MR. VAUGHAN: Yeah, that is correct.  
25 Since 2002, the municipal entities took more

1 advantage of taking their project allocation.  
2 Previous to that, they would take and it would  
3 revert to ag. Since 2002, they kind of increase  
4 their municipal storage and saw the value to get  
5 them through these dry years and, you know, we --  
6 there's a lot of municipal storage in there now, but  
7 a lot of it was used as well last year, so  
8 everybody's going to be really dependent on snowpack  
9 this year.

10 MR. HEIMERICH: So the conclusion we  
11 could make is that this probably, except for what  
12 you're storing perhaps under Colorado's Winter Water  
13 Program for the Upper -- for my reach, there's  
14 probably very little ag water that's sitting in  
15 those accounts right now?

16 MR. VAUGHAN: That is correct.

17 MR. HEIMERICH: And then one other  
18 question, and again, I'm -- bear with me, Randy. In  
19 terms of winter operations and the continued  
20 operations on the upper reach of the river, I  
21 believe your agency is also a cooperator on some  
22 minimum streamflows that go through the reach from  
23 essentially Leadville down to Canon City, I think,  
24 or that area like that?

25 MR. VAUGHAN: Yeah. We have a minimum

1 requirement on Lake Fork Creek, which is below  
2 Turquoise --

3 MR. HEIMERICH: Right.

4 MR. VAUGHAN: -- as well as Lake Creek,  
5 which is below Twin, so it's 15 and 3 in those two  
6 stretches.

7 MR. HEIMERICH: Okay. The stretch or the  
8 mainstem reach, though, which is a recreation reach  
9 and things of that nature, I know this year was  
10 problematic keeping those minimum flows in there.  
11 Is that the reason why you're keeping water up high  
12 or is -- I mean, is that -- that's a -- that's a --  
13 the agreement to keep water in the upper reach is a  
14 more of a voluntary; is that correct?

15 MR. VAUGHAN: That is correct.

16 MR. HEIMERICH: Okay.

17 MR. VAUGHAN: And actually, what we do is  
18 we run the imported water down once we get it, and  
19 as you can see, everything just fell off, so we  
20 really didn't have a lot of water to support that.  
21 This time of year, usually we're moving water down,  
22 which keeps the minimum flows of 250 for the  
23 fishery, but because we didn't get the yield we  
24 expected, we don't have to move that water down.

25 MR. HEIMERICH: Very good. Okay. Thank



1       you. Thank you, Mr. Chair.

2               MR. HAYZLETT: No questions for Roy?

3               MR. VAUGHAN: And at this time, I'd like  
4 to introduce Andrew. I think all of you guys know  
5 him. He's going to do a little -- he's going to  
6 take you a little further here.

7               MR. BEIGHTEL: Would the Administration  
8 like to accept this --

9               MR. HAYZLETT: Yes. Your report will be  
10 accepted as an Exhibit, Roy.

11              MR. BEIGHTEL: That will be Exhibit E.

12              MR. GILMORE: My slides are actually in a  
13 different file, if you want to switch over to that.

14              MR. HAYZLETT: While Andrew is getting  
15 ready, I haven't seen the attendance list circulate.  
16 Steve, do you have that?

17              MR. MILLER: It seems to be going slower  
18 this year. It's right back here.

19              MR. HAYZLETT: Okay. Just so long as  
20 it's moving.

21              MR. GILMORE: Well, good morning, members  
22 of the Administration and interested parties. My  
23 name is Andrew Gilmore. I'm with the Bureau of  
24 Reclamation in Loveland, Colorado and I work on the  
25 Trinidad Project, and I've also been asked to give a

1 short briefing on the status of the Arkansas Valley  
2 Conduit. (See Exhibit F for slide presentation.)

3 So with that, I'll summarize what we did  
4 yesterday for those, or questions for the people who  
5 were not here yesterday, I'd be happy to answer  
6 those. Essentially, to cover the National  
7 Environmental Policy Act actions related to the  
8 Arkansas Valley Conduit, there are actually three  
9 actions that are all being analyzed as part of this  
10 process.

11 The first is the actual construction of the  
12 Arkansas Valley Conduit Pipeline from Pueblo Dam  
13 down to Lamar for municipal water supply  
14 essentially, as well as some piping and some  
15 plumbing right at the facility outlets, and as well  
16 as Master Contract with the Southeastern Water  
17 Conservancy District for use in dealing with excess  
18 capacity. Rather than having Reclamation issue many  
19 contracts we're issuing one and will let the  
20 Southeastern enter contracts with those individual  
21 entities.

22 A draft was released this summer, and if you  
23 go to the next slide, we'll skip that. The schedule  
24 is essentially we had the public hearings. The  
25 public comment period on the EIS itself is closed.

1 Roy's open to hear questions and comments. We are  
2 currently working on responses to those comments,  
3 but we do not hear last night the status of whether  
4 we will see comment letters before the final EIS.  
5 I'm sorry, Steve, I didn't get that answer for you,  
6 but we can get we can get the answer. I just wasn't  
7 able to get ahold of the folks who know the answer  
8 to that question. We expected to issue a final  
9 EIS in July of next year.

10 The -- I would say that we don't expect to  
11 be -- there to be a major rewrite. We do plan on  
12 having a public process to discuss the selection of  
13 a preferred alternative and there is a cooperating  
14 agency meeting scheduled for, I believe, January.  
15 The record of decision will be no more than 30 days  
16 after that, and if you have more questions, feel  
17 free to go to this web site. It's on Reclamation  
18 web site, forward slash a-v-c-e-i-s, for further  
19 questions. Any questions or comments on AVC?

20 MR. HAYZLETT: Questions?

21 MR. GILMORE: All right. Thank you.

22 Moving on to Trinidad, the Trinidad Project, I know  
23 the Corps already mentioned part of this history.  
24 The facility is owned by the Corps, and it has many  
25 purposes, one of which is the Corps' mission of

1 flood control, as well as M & I, irrigation,  
2 sediment, as well as recreation.

3 Reclamation's interest is in the payment  
4 contract with the Purgatoire River Water Conservancy  
5 District, as well as we are a signatory to the  
6 Operating Principles, so those -- there are the five  
7 signatories. We conduct Ten-Year reviews to work on  
8 finding optimum or more optimal beneficial use,  
9 without significant increase in water use.

10 Our current status is we are working with the  
11 City of Trinidad and other agencies on the proposed  
12 amendments. We'll be seeing that in a little bit,  
13 and ultimately, I have a slide on that. We are in a  
14 new Ten-Year review period. We published a review  
15 document in 2010 and the next period ends in 2014,  
16 and we are holding annual meetings to discuss those.  
17 We have a meeting a week from Friday in Trinidad.  
18 Everybody's welcome to come and discuss what's going  
19 on with the Trinidad Project and specific technical  
20 discussion that's ongoing, which we'll summarize  
21 there and hear some discussions that other members  
22 of my agency are having with Trinidad, with the  
23 Purgatoire River District on the repayment contract,  
24 too.

25 This is a little bit of a contrast to the

1 Corps' current response, in that we received an  
2 official request from the Purgatoire District to  
3 consider these amendments last week. We will be  
4 looking at that from all perspectives, including  
5 coordination, and looking at whatever actions  
6 Reclamation needs to take and looking at the,  
7 obviously, NEPA question and the -- as far as we've  
8 gotten at this point is we understand there is a  
9 discretion in federal action and it has potential  
10 environmental impacts, so we'll be looking more into  
11 that.

12 I would say that the question of where we're  
13 at with that, you know, it's the holidays, but we  
14 hope to have some sort of preliminary response back  
15 to Jeff and the folks by the middle of January, and  
16 we will be updating folks with that.

17 I'll skip this slide, and that concludes my  
18 presentation. Any questions?

19 MR. HAYZLETT: Any questions for Andrew?  
20 Hear none, so thank you, Andrew, for your  
21 presentation. Very good.

22 MR. GILMORE: I don't have a written  
23 version of that, but you're more than welcome to  
24 print that out and put it in the record if you wish.

25 MR. HAYZLETT: I'm sorry. Say that

1       again.

2               MR. GILMORE: I don't have a written, any  
3       printed out copies of that for the -- as an exhibit.  
4       You're welcome to print some out if you want to use  
5       that as one, but I note my colleagues did that,  
6       so --

7               MR. BARFIELD: I suggest we do. We give  
8       it an exhibit number and print it out and include it  
9       in the record, if that's okay.

10              MR. BEIGHTEL: That will be Exhibit F.

11              MR. GILMORE: All right. Thank you.

12              MR. HAYZLETT: Thank you, Andrew. Ready  
13       for Item 6, Reports from Local Water User Agencies,  
14       Southeastern Colorado Water Conservancy District.

15              MS. GIMBEL: Mr. Chair, would you be okay  
16       if I report from here --

17              MR. HAYZLETT: I think so.

18              MS. GIMBEL: -- or do you want me to --

19              MR. HAYZLETT: I believe you'd be fine.

20              MS. GIMBEL: Thank you, Mr. Chair. The  
21       Southeastern Colorado Water Conservancy District has  
22       asked -- or Conservation District as asked me to  
23       give the report for them. They apologize for  
24       missing another meeting. They blame me for that  
25       because we asked you to set the meeting up a week

1 and that's when their board meeting is, so now that  
2 we're going the other direction, hopefully we'll get  
3 them here next time.

4 We've talked about the Arkansas Valley  
5 Conduit, so I won't go into that. They wanted to  
6 report that they, with respect to the enlargement of  
7 Pueblo and Turquoise Reservoirs, that they continued  
8 to explore opportunities to pass legislation  
9 authorizing feasibility studies for the  
10 enlargements.

11 No legislation was requested this last  
12 Congress, and so until they pass legislation to  
13 authorize feasibility studies, that's -- that's  
14 where they -- they're on hold. During their last  
15 meeting here in November, the board approved their  
16 water counsel to dismiss -- go to water court and  
17 ask for the dismissal of Southeastern's pending  
18 applications for new junior conditional water rights  
19 for the enlargements.

20 At this point they do not believe, for their  
21 preferred storage options plans, that it's necessary  
22 to have those water rights. They can use what  
23 they've got now and they feel that still makes it  
24 feasible. They may consider refiling its  
25 application if and when there's appropriate federal

1       legislation for a feasibility study.

2               On the Pueblo Dam River Outlet hydroelectric  
3       power plant, in April of 2011, Reclamation published  
4       a request in the Federal Register for proposals for  
5       hydropower generation at Pueblo Dam River Outlet.  
6       The river -- or I'm sorry -- Southeastern District,  
7       along with the Board of Water Works for Pueblo and  
8       Colorado Springs Utilities, jointly submitted a  
9       proposal and received a very high technical rating,  
10      or the highest technical rating any preliminary  
11      permit was offered to the entities. That was issued  
12      on February 27th, 2012.

13              The purpose of the permit is to formally  
14      recognize the permittee's priority for a lease of  
15      power privilege when -- while the permittee conducts  
16      investigations and secures data to see if this is  
17      feasible. At this point, the three entities  
18      proposed to locate a power house at the downstream  
19      end of the existing outlet works that supplies water  
20      to the Arkansas River, and to use the dam's releases  
21      which are made for authorized Reclamation purposes.  
22      That concludes my report, Mr. Chairman.

23              MR. HAYZLETT: Questions for Jennifer?

24              MS. GIMBEL: Oh, please, none.

25              MR. BARFIELD: We appreciate the report,



1       though. Thank you for bringing that. Hopefully  
2       they'll be able to be here next year.

3               MS. GIMBEL: I'm hoping for next year.

4               MR. HAYZLETT: Thank you. And what you  
5       had doesn't need to be an exhibit, then. It's just  
6       a report. Okay. Thank you.

7               That brings us to the Purgatoire River Water  
8       Conservancy District report. Jeris.

9               MR. DANIELSON: Thank you, Mr. Chairman,  
10       members of the commission. The Purgatoire District  
11       is trying to recover from the huge enormous runoff  
12       that we had last year. Just kidding. I won't  
13       belabor the drought issue, because a lot of you here  
14       are suffering from the same situation, and when I  
15       look at the USGS graphics, you can see that it isn't  
16       just our little corner of the world, but people  
17       across the Southwest are suffering along with us.

18               Our water supply was 35% of normal. I did an  
19       acreage verification tour this summer and I  
20       estimated that 55 to 60% of all farms were fallowed  
21       in the project, which does not bode well for tax  
22       collections in Las Animas County.

23               Second issue, and Mr. Gilmore touched on it,  
24       after 43 years of operating under a repayment  
25       contract with the Bureau of Reclamation, they have

1       decided that their original formulas were in error  
2       and we have to now renegotiate a repayment contract.  
3       The original contract was predicated upon a variable  
4       hydrology. The people back in 1966 understood how,  
5       how erratic the flows on the Purgatoire were, so our  
6       repayment was paid to the amount of water diverted.  
7       The Bureau has now decided that won't work and we're  
8       going to be stuck with a fixed payment each and  
9       every year till the end of the contract.

10             What that means is in a year like this, with  
11       60% of the farms fallow, we're going to have a 500%  
12       increase in repayment for this year. It doesn't  
13       bode well when your member ditches are hiring  
14       attorneys from Denver. There's a lot of talk of,  
15       "What are you going to do to us if we don't pay our  
16       ditch assessment?" I hope we don't have to answer  
17       that question, but it's a very serious situation for  
18       the District.

19             There is a bright spot. The District, with  
20       the aid of the Colorado Water Conservation Board  
21       through the Arkansas Roundtable, we were able to do  
22       a river restoration project through the City of  
23       Trinidad. We restored about a quarter of a mile of  
24       the Purgatoire, removed all of phreatophytes, put in  
25       fish habitat structures. Project cost was about

1       \$175,000.

2               We had a lot of partners: DOW; Trout  
3 Unlimited; really, a -- an excellent, excellent  
4 expenditure, I think, of Roundtable funds, and we  
5 now have a cold water fishery through Trinidad; so  
6 if you go to Trinidad, take your fly rod and I can  
7 attest that there are fish in there.

8               We were concerned because we shut the  
9 reservoir off, of course, on October 15th and  
10 there's no flow. The only flow that's available  
11 through that reach is from leakage through the gates  
12 at Trinidad; but working with the Division of Water  
13 Resources, there are waters that have to be released  
14 based on transfers of certain consumptive use waters  
15 into the reservoir. Historically, those have been  
16 just slugged down the river, but this year, we were  
17 able to make controlled releases. I think we'll  
18 probably have two, maybe three, which will really  
19 enhance the fishes' chance of survival. We'd like  
20 to get a reproducing population there, and it looks  
21 like we might be able to achieve that.

22               That's all I have. Any questions?

23               MR. HAYZLETT: Questions for Jeris?

24               MR. THOMPSON: How much is the payment  
25 now? What's the fixed payment going to be?

1                   MR. DANIELSON: The formula that we  
2                   operated under of the existing contract, if we don't  
3                   receive a 75% water supply, we pay a flat 20,000 a  
4                   year, and then that escalates as that 75% goes up.  
5                   When you get -- the max is 140,000 if we divert over  
6                   100%.

7                   Right now, the annual payment is being set by  
8                   the Bureau at 108,000, so you can see it's a  
9                   substantial kick in the groin, if you will. Any  
10                  other questions?

11                 MR. HAYZLETT: Any questions? You will  
12                  do guiding service for the fishing then?

13                 MR. DANIELSON: Absolutely. You don't  
14                  need a guide. We put in handicapped access. If you  
15                  find Safeway in Trinidad, there's an old steam  
16                  engine right behind the Safeway, and right behind  
17                  the steam engine is the river, and you just hit that  
18                  trailhead. It's like 100 feet down and you're good  
19                  to go.

20                 MR. HAYZLETT: Thanks, Jeris.

21                 MR. DANIELSON: Thank you. I appreciate  
22                  it.

23                 MR. HAYZLETT: Ready for Item 7, Water  
24                  Quality Issues, Tom Stiles. Is Tom here? There he  
25                  is.

1 MR. STILES: Thank you, Mr. Chairman.

2 MR. HAYZLETT: Good morning, Tom.

3 MR. STILES: As Kevin is passing out  
4 essentially the handout that will be also brought up  
5 on the Power Point, I want to take the opportunity  
6 to briefly brief the Administration on water quality  
7 issues as they're currently presented on the Ark  
8 River. (See Exhibit G for slide presentation)

9 It's been an ongoing challenge of trying to  
10 ascertain not only what the -- what the appropriate  
11 level of water quality could be expected out of this  
12 river system, but also ultimately trying to derive  
13 some sense of strategy on what we might be able to  
14 do about it. Kevin, go ahead and power up again,  
15 one more.

16 This is where we start off. This is back in  
17 2000, essentially tracking our original issue, which  
18 hovered around sulfate impairment on the river as we  
19 recorded it with monitoring at the Stateline near  
20 our station near Coolidge. It brought the river on  
21 our 303d impaired waters list, and subsequently in  
22 2000, we developed a TMDL, or Total Maximum Daily  
23 Load, under the guise of the Clean Water Act to  
24 essentially try to restore what the appropriate  
25 budget, pollutant loading budget might be for this

1       issue.

2               Now it is sulfate, and sulfate in and of  
3       itself doesn't carry a lot of onerous implications.  
4       It's a -- frankly, at the levels we're seeing here,  
5       it's a nuisance, and it's certainly defies the, the  
6       pure definition of, of clean water, but in terms of  
7       its real impact on water uses, the impact itself was  
8       somewhat fleeting.

9               With each subsequent assessment, which we do  
10      every two years, other issues started to arise, and  
11      each one carried a little more cachet and import  
12      relative to the problems that we have.

13              This is, again, sulfate, and we looked at  
14      seasonally, the seasonal delivery of sulfate at the  
15      Stateline, and there is a strong seasonal disparity.  
16      The summertime is marked by a rise and fall in  
17      sulfate levels. Some of that is in relationship to  
18      the amount of water coming out of John Martin that  
19      directly makes its way to the Stateline. The thing  
20      to note is in the wintertime, when essentially John  
21      Martin is shut off, that you see the returning flows  
22      draining from the underlying groundwater from the  
23      valley lands coming into the river, making their way  
24      to the Stateline.

25              The other thing I want to note here is back in

1       2000, we were up in arms, saying we got impairment  
2       with sulfate on the river itself, but if you'll look  
3       and we've collected data at the Stateline since  
4       1967, so we have 45 years of data. If you look at  
5       that first, first page of your handout, it's always  
6       been this way. This is what we are, in terms of  
7       this river. The sulfate levels will up and down,  
8       generally in reflection of the overriding climate  
9       conditions, but generally where we are now is really  
10      not that much different than where we were back in  
11      1967, 1968, on that very issue.

12             Again, with the seasonal tracking, and we  
13      broke out the data in terms of what we would just  
14      roughly define as the irrigation season between  
15      April and October, and then the off season, November  
16      through March. Same sort of pattern. Winter comes  
17      in higher than the summer, but generally the trend  
18      lines tend to be fairly flat.

19             Now we get the misbehaving child, as I said,  
20      the new pollutants that have come on subsequently to  
21      2000. One that popped up in 2006-2007 that caught  
22      our eye in which we engaged Colorado, our  
23      counterparts in Colorado with a lot of attention was  
24      selenium, and selenium is tracking with an upward  
25      trajectory consistently. It's defined the kind of

1 flat line path that we have with sulfate, so  
2 something has happened. A different mechanism is  
3 coming into play that is increasing our selenium  
4 concentration to the point where we're consistently  
5 over the acute value that we have in Kansas within  
6 the water quality standards, and also what Colorado  
7 has when they look at selenium.

8 We look at selenium somewhat differently  
9 between the two States. They look at it in terms of  
10 solid form. We look at it in terms of the total  
11 recoverable, but no matter which way we cut it, the  
12 levels are high and they were bumping up against  
13 that acute level when it comes to the question about  
14 where we're at with aquatic life support.

15 Seasonally, again, now that the gap between  
16 the two seasons is somewhat tighter, and you see  
17 that kind of in that trough area back when the  
18 conditions were pretty good, heading on the other  
19 side of 1996 to 2000 or so, when we had snowpack at  
20 Pueblo and John Martin were spilling. We had  
21 probably our best, relative water quality during  
22 that whole contemporary period of record, but after  
23 that, essentially from 2001, essentially the valley  
24 started going dry again. Snowpacks were diminished  
25 and so forth. We've seen this upward trend in



1 selenium in both the summertime irrigation season,  
2 as well as during the wintertime period.

3 Now, I think -- oh, in your handout, you've  
4 got a table. It's not up here, but in your handout,  
5 it kind of lays out statistics relative to sulfate,  
6 selenium and uranium, the three pollutants that are  
7 probably front and center in terms of our aspect of  
8 what constitutes issues of water quality on the Ark  
9 River, broken out by various time periods.

10 Like '90 to 2000 period is basically the  
11 initial period, back when we were -- prior to us  
12 developing TMDLs on waters within the State. In the  
13 2001 to 2007 period, we're kind of that post-sulfate  
14 TMDL but as we started looking at the selenium  
15 issue, and then subsequently, 2008 to the present  
16 time, since we've developed the selenium TMDL for  
17 the river.

18 The sulfate levels are fairly constant,  
19 whether you look at it in terms of the central  
20 tendency of the median or the 85th percentile, which  
21 coincides generally with the way Colorado assesses  
22 water quality. When it comes to questions of them  
23 establishing standards and looking at impairments,  
24 that's the statistic they, they rely on to ascertain  
25 the relative condition of water quality in Colorado

1       waters.

2               As we move eastward from the Stateline, you'll  
3       see our concentrations begin to diminish, so loading  
4       is in fact happening over in Colorado and then we  
5       basically start seeing somewhat, if we happen to  
6       have water show up, it tends to begin to dilute and  
7       freshen up that. That's a big if, if we have water.

8               Our Deerfield period of record is pockmarked  
9       with zeros, where there's been a lack of flow within  
10      the river for us to even sample, and so we've lost  
11      the river essentially, and once we get through the  
12      ditch systems and those diversion gates into the  
13      underlying alluvium, and then by extension the High  
14      Plains Aquifer, and so to the point that once we get  
15      to Garden City and eastward from that point, except  
16      for that period of 1996 to 2000 when there was water  
17      everywhere and the river was, in fact, whole from  
18      the Colorado Stateline all the way to the Oklahoma  
19      Stateline. In 2001, the river broke again, and we  
20      haven't had a sample or seen flow in the Garden City  
21      Pierceville area down toward Dodge City since that  
22      time, except for some occasional localized  
23      thunderstorms that just pop up for a day or two, but  
24      otherwise, nothing.

25              Selenium, again, not behaving the same way as

1 sulfate. As we work through time, the trajectory is  
2 upward, and it carries forward. It translates from  
3 the Stateline over into the Deerfield area as well,  
4 so there isn't a lot of diminishment there, and then  
5 ultimately, we find that going down into -- into the  
6 surrounding groundwater.

7 The next pollutant of concern, and it's for  
8 both States, is uranium, and we just started  
9 sampling. Colorado is much farther along on this  
10 than we are. We just started sampling uranium back  
11 in 2009, and the maximum contaminant level  
12 identified through the Safe Drinking Water Act is 30  
13 parts per billion.

14 In the river itself, we're at least double  
15 that. Well, about so. It comes out, as we started  
16 collecting the information, we're already up against  
17 it relative to some issues; and if you'll notice, we  
18 work from the sulfate issue back in 2000, which was  
19 essentially an esthetic issue, if anything, to the  
20 selenium issue, which it's a priority pollutant.  
21 It's got implications for aquatic life.

22 Now we're into uranium and the associated  
23 radium nuclei and so forth that are starting to  
24 impinge on some of the uses being made from our  
25 public water suppliers that rely on the river system

1 and its alluvium for their source water.

2 So we see a general declining in terms of the  
3 concentrations moving from the Stateline, and over  
4 time, the overall salinity issue remains fairly  
5 stable. The two pollutants of major concern for us  
6 now are selenium and uranium, and then again,  
7 they're coming in hot and on an upward trajectory.

8 On this graph, of course, the -- you know, it  
9 stands to reason the more flow we have in the river,  
10 generally the better the water quality. This is  
11 just courtesy of USGS's conductivity meter they have  
12 on their gage at Coolidge. Looking at the, the  
13 monthly conductivity averages along the monthly flow  
14 averages that are recorded there at Coolidge, the  
15 open triangle or open diamonds basically reflect  
16 that period of record since the conductivity sensor  
17 has been put on and maintained from 1999 to present  
18 time, and generally if you're below 100 CFS, it  
19 doesn't matter if you're 1 CFS, 10, or 100, you're  
20 pretty flat. There isn't a real strong relationship  
21 between conductivity and flow on the river at the  
22 Stateline. There's a lot of scatter, but there's  
23 nothing in the way that marks that, that clear-cut  
24 relationship or direct relationship between the,  
25 the, the two parameters.

1           Once you get past 100 CFS, each increment of  
2           flow tends to start push down the conductivity. It  
3           tends to present a dilution condition within the  
4           river that generally reflects somewhat better water  
5           quality.

6           The other thing to note, the circles, the  
7           closed circles in this graph reflect what we've  
8           calculated from 2012, and as you can see, dry  
9           conditions. They're lining up right along the  
10          typical low flow flat line expectation of water  
11          quality that we would tend to see on the river under  
12          these dry conditions.

13          Just as important, again, gets to our first  
14          observation. The closed little triangles reflect  
15          the old data that was collected by USGS when the  
16          conductivity sensor was in place during that '76 to  
17          '81 period. Now, that was characterized by the two  
18          droughts of '76 to '77 and '80 to '81, dry again;  
19          and as you can see, the general pattern tends to be  
20          on that low end as well. Lot of scatter, but  
21          generally nothing that's dissimilar to what we have  
22          encountered this -- these past two years. So the  
23          solution is obviously, we need more water within the  
24          system to improve relative water quality. Not  
25          probably -- probably not coming any time -- any time

1       soon.

2               In our conversations with our counterparts in  
3       Colorado, this is the issue that we keep honing on:  
4       The differential in water quality between what's  
5       coming out of John Martin and ultimately what we see  
6       at the Stateline. A tremendous jump in conductivity  
7       reflecting a tremendous jump in total dissolved  
8       solids that we're seeing within the river as we hit  
9       that Stateline.

10              Again, these are two seasonally based -- or  
11       I'm sorry -- they're John Martin on the lower end,  
12       the Stateline conductivity on the upper end. Again,  
13       these are all USGS data, courtesy of their sensors  
14       that they placed at the gages at those two  
15       locations.

16              For the Stateline, you can kind of see this up  
17       and down trend, reflecting again the irrigation  
18       season when there's a higher proportion of John  
19       Martin releases that are actually reaching the  
20       Stateline. Then subsequently in the off season,  
21       when John Martin gets shut down, the returning flows  
22       from the underlying groundwater within the valley  
23       lands that show up and raise the totals of dissolved  
24       solid content of the river as well. But this is --  
25       this differential has always been a point of

1 discussion between us, in terms of how can we begin  
2 to close that gap a little bit, rather than impart  
3 this type of impact on to Kansas's use of the river.

4 These next four graphs kind of epitomize kind  
5 of our current thinking on the issue of what defines  
6 it. Again, these are summer sulfate concentrations  
7 versus the ratio of the flow that we see at the  
8 Stateline versus the flow that's at the John Martin,  
9 and typically, it's less because of operation of the  
10 Compact consumptive use within the valley and so  
11 forth; so there's always probably a less flow at the  
12 Stateline than what's coming out of John Martin,  
13 which stands to reason, given the provisions of the  
14 Compact, but generally, the more water that we see  
15 coming out of John Martin that tends to make its  
16 way -- go back one -- make its way back to the  
17 Stateline tends to improve the sulfate  
18 concentrations we're seeing there. Again, that  
19 stands to reason. The best water quality we get  
20 tends to be that that's directly delivered to us  
21 from John Martin releases. Go ahead now, Kevin.

22 On the off season, again, and the thing to  
23 note here is looking along the X axis, we have a two  
24 order of magnitude jump in that ratio between  
25 Stateline and John Martin flows; and we also see on

1 the Y axis a jump in the sulfate concentrations,  
2 whereas the minimum was around, in the summertime  
3 period, was around 1100 that we recorded. Now it's  
4 about 1850 or so, so there's everything's come up,  
5 and there's just basically purely derived --  
6 Stateline flows are purely derived by the returning  
7 flows that are coming in the intervening drainages  
8 below, below the dam.

9 The real issue for us or what defines our  
10 issue now, again, is on the selenium. Go ahead,  
11 Kevin. Once again, during that summer irrigation  
12 period, the high proportion of flows that comprise  
13 the Stateline flow that come out of John Martin  
14 generally result in improved selenium  
15 concentrations.

16 The issue, and what we've -- in the course of  
17 five years of discussions with Colorado, this is the  
18 real issue. This is the off-season. This is the  
19 winter time period. The selenium is on an upward  
20 trajectory, reflecting that as we get more and more  
21 return flows, constituting what we see at the  
22 Stateline during this off season of November through  
23 March, we see those values on an upward trend, and  
24 the levels that we're seeing are bumping up against  
25 our water consistently against the acute water



1       quality standard.

2               Now, for selenium for both States in rough  
3       numbers, five parts per billion is the chronic,  
4       which is essentially the long-term expectation of  
5       what constitutes safe conditions for the aquatic  
6       life, and 20 is the more acute, acute value; and  
7       there's ongoing debate as to in terms of what is the  
8       appropriate number of that. What we're up against,  
9       these are our highest values when it comes to the  
10      selenium issue; and again, selenium is a priority  
11      pollutant, so on the federal front, it garners quite  
12      a bit of attention in and of itself, just because of  
13      its status within the context of where it lies  
14      within the Clean Water Act in terms of what -- how  
15      much impact it potentially has. We don't have -- go  
16      back to is the Kesterton situation in California  
17      where selenium wreaked havoc on the wildlife and  
18      wetland habitat out there. That connotation has  
19      carried itself forward throughout the federal  
20      lexicon over the past two decades or so. This is --  
21      go ahead.

22               MR. BARFIELD: Tom, five parts per  
23      billion is .05 on this scale?

24               MR. STILES: .005, that lowest value on  
25      the Y axis.

1                   MR. BARFIELD: Then 20 parts per billion  
2 is the .02?

3                   MR. STILES: .02 is our --

4                   MR. BARFIELD: All right. Thank you.

5                   MR. STILES: What started out as just a  
6 global issue for us in terms of, well, we got too  
7 much salinity in the Ark River. Well, the fact is,  
8 that's the Ark River. We've narrowed the scope of  
9 our problem now to defining, saying that is what  
10 it's always going to be, but what's confounding us  
11 is this upward trajectory, this misbehavior of  
12 selenium, and we suspect uranium is coming along for  
13 the ride as well, and they have more importance  
14 relative to the uses that are potentially made of  
15 the river for us than the old selenium, sulfate type  
16 of issues.

17                  Wintertime return flows is where we're really  
18 taking our hits, relative to poor -- relatively poor  
19 water quality, and so ways to ultimately try to  
20 manage and treat for that is probably our long-term  
21 quest of what we want to do to try to ultimately  
22 bring about some relative improvement in terms of  
23 water quality.

24                  So let me run through a series of  
25 observations, what we've observed, what we believe

1       our working hypothesis, and some considerations for  
2       everyone in the room. Our observations are that the  
3       sulfate and other, let's call them relatively benign  
4       dissolved solid constituents, like boron or  
5       fluoride, have been pretty stable over the last 45  
6       years that we've been collecting that type of  
7       information; not whether it's been waxing and waning  
8       in the relative concentrations, but what we see  
9       contemporarily is not all that dissimilar to what we  
10      saw before the Clean Water Act came into being in  
11      1972.

12           The two actors that are misbehaving again are  
13      selenium and uranium, and they're the contaminants  
14      of concern for us. They have significant impacts to  
15      uses; selenium, again, being a priority pollutant,  
16      and it has aquatic life concerns, certainly, and  
17      uranium because of public water supply concerns, and  
18      we've already seen some of that in terms of issues  
19      that have arisen at Coolidge and at Lakin along,  
20      along our portion of the river from the Stateline.

21           Most notably is that, unlike everything else  
22      in the river, these two are continued to work,  
23      increase the concentration with time. Now our  
24      concentrations as we come out of the Stateline and  
25      moving to the east are -- tend to get a little bit

1 better, and we see generally a decline in those  
2 concentrations. There's a tremendous concentration  
3 increase between the dam and the Stateline. Again,  
4 that's been a focal point of our discussions with  
5 the State, with Colorado, and the wintertime tends  
6 to be when we represent our worst water quality,  
7 because the water that's in the river is essentially  
8 composed of the return flows that are coming from  
9 the valley lands.

10 So our working -- our beliefs, our working  
11 hypothesis, we're ready to just say sulfate and the  
12 general selenium (sic) issues, we're not all that  
13 worried about that. The increase in selenium  
14 concentrations we are worried about, and but it  
15 might also mean that, rather than just a valley-wide  
16 problem, maybe there's certain selected hot zones  
17 that are contributing selenium. That basically also  
18 starts narrowing the scope of trying to deal with  
19 the issue.

20 We'll rely on Tim Gates's work out of Colorado  
21 State where he's extensively collected information  
22 and modeled the valley to try to identify  
23 potentially where these hot zones are when it comes  
24 to the question of selenium and then its companion,  
25 uranium, as well. Obviously, the greater proportion

1 of releases coming out of John Martin that stay in  
2 the channel itself means better water quality for us  
3 at the Stateline, and the converse, the less time  
4 water is sitting within the valley lands as a result  
5 of watering irrigation and then returning over the  
6 wintertime period, the better that -- the less water  
7 that's perched on that and then arrives in the  
8 off-season, the better our water quality is as well.  
9 Wintertime is our problem, period.

10 We're discovering that some of the -- we  
11 didn't think there was much in the way of point  
12 sources between the dam and the Stateline. In fact,  
13 there are a number of little small operations and  
14 small towns like Wiley and Granada that potentially  
15 are discharging. They tend to discharge to the  
16 irrigation ditches and then make their way back into  
17 the river system, so that's a point of discussion we  
18 want to have with our counterparts in Colorado to  
19 see how they're ultimately running through their  
20 permit system to deal with those types of things and  
21 the use of those ditches as conveyances for those  
22 wastewater discharges.

23 This one's huge the next one's huge. Gates  
24 rediscovered that there's a relationship between  
25 nitrate concentration within the groundwater and the

1 mobility of selenium; that the more nitrate that's  
2 in the groundwater, the more likely selenium is  
3 going to become oxidized and then become mobile and  
4 find its way in the water system in transporting  
5 with the water, so nutrient management, which is at  
6 the forefront of both States just as a primary  
7 concern on the Clean Water Act, especially nitrogen  
8 and nitrate, might be a key towards getting us  
9 double bonus. That is, we reduce the level of  
10 nitrogen and nitrate being applied out there, we  
11 might see the benefit of reduction in selenium.

12 Then biological treatment and removal of  
13 selenium via, you know, development of constructive  
14 wetlands and biomethylation and trying to volatize  
15 the selenium into the atmosphere may be an  
16 appropriate practice, especially where perhaps the  
17 ditch outlets are coming back into the river.

18 Final thing. Considerations for everyone in  
19 the room: There still is a question, and this is an  
20 EPA question, that how we look at selenium is a big  
21 issue relative to we've historically looked at it in  
22 terms of concentration for water quality,  
23 concentrations within the water column. Two years  
24 ago, they brokered a proposal to start looking at  
25 fish tissue as the appropriate vector to assess

1 selenium. We've collected some of that information,  
2 and in fact, we find high selenium in some of our  
3 fish tissue that we've collected on our side of the  
4 Stateline.

5 Selenium is a bioaccumulative pollutant. It  
6 works its way through the food chain, so it builds  
7 up, and in fact, that's where its primary impact to  
8 aquatic life has been is through bioaccumulation  
9 through the food chain. So we're waiting on EPA to  
10 figure out exactly how we ought to be expressing and  
11 looking at selenium; whether it's just concentration  
12 in the water is good enough or whether we need to  
13 start looking at translations from obtaining  
14 information from the, the, the food chain and the  
15 fish tissue as to what, where we're at.

16 The EPA is quietly pensive on it. They're  
17 still thinking about it. Both States have been  
18 growing increasingly impatient for us to try to get  
19 an answer, because it will have major implications  
20 on our review of the level of impairment we see in  
21 the river on both sides of the Stateline when it  
22 comes to that pollutant.

23 Nonetheless, no matter how we're looking at  
24 it, the river is impaired by selenium and uranium  
25 or, for us, other radionuclide parameters, like look

1 at gross alpha radiation, which we picked up again  
2 at Coolidge.

3 TMDL's. In Colorado -- we have our TMDLs in  
4 Kansas -- TMDLs in Colorado, I think, would help  
5 them begin to craft a strategy and a pathway to  
6 reduce which is predominantly a nonpoint source type  
7 of problem, and so we continued to encourage  
8 Colorado to try to direct its next set of TMDLs  
9 towards addressing some of the river, the Ark River  
10 issues, as they pertain to not only us, but on the  
11 other side of John Martin, heading back towards  
12 Pueblo.

13 The most important thing is there is just a  
14 lot of information out there. There's a lot of  
15 thought and there's a lot of opportunity to discuss  
16 this issue and ferret out just where opportunities  
17 lie and what challenges remain for us to deal with,  
18 so a strong pressing need for federal conversation  
19 and State parties to pull together and look at both  
20 the quality and quantity side of this issue and  
21 begin to brainstorm what potentially can be done to  
22 craft an appropriate remediation strategy to reduce  
23 the selenium and uranium loadings going into that.

24 Long-term, maybe tackle selenium and salinity,  
25 but we've backed off that somewhat. Selenium and



1        uranium are our primary issues, and in fact, that  
2        tends to, again, as narrowing the problem,  
3        compartmentalizing it, it also tends to remove some  
4        of the tension that historically has existed between  
5        this quest and the ongoing operation of the Compact.  
6        As we focus on these, they become a little bit less  
7        involved with the Compact. In fact, if we attack  
8        things like nutrient management, it's Compact  
9        neutral. It doesn't play into that.

10                Frankly, we're not all that concerned about  
11        how the Compact is being operated, per se, relative  
12        to this. We're just looking for opportunities to  
13        move off status quo, which we find unacceptable, but  
14        let's find some solutions.

15                So as I close out here, I just encourage both  
16        the States on the water quantity side to continue to  
17        engage us in this dialogue and help us find out what  
18        potential practices or treatment approaches or  
19        strategies might effectively help solve our problem.  
20        I'd be happy to take any questions.

21                MR. HAYZLETT: Are there still two EPA  
22        regions? At one time, they were different on  
23        standards on sulfate, weren't they?

24                MR. STILES: Well, Randy, they -- EPA  
25        doesn't set standards. The States sets standards,

1 and the two States are not all that dissimilar on  
2 sulfate, or really on selenium, either. Pretty  
3 similar in terms of what the standards are. There's  
4 a little bit of nuance and different -- difference  
5 there.

6 The problem is so big, it doesn't -- the  
7 number itself doesn't really matter. There's just a  
8 lot of that stuff out there, in terms of sulfate and  
9 selenium.

10 MR. HAYZLETT: The standards are the same  
11 then on selenium and uranium then, between the  
12 States?

13 MR. STILES: Truthfully, Kansas doesn't  
14 have a uranium water quality standard. We have a,  
15 basically through the Safe Drinking Water Act, that  
16 MCL value of 30. Colorado does embrace that 30 part  
17 per billion uranium as part of their water quality  
18 standards as well. We have gross alpha radiation as  
19 kind of our representative of the, of the issue that  
20 comes into play.

21 This is not, for the most part, a problem  
22 between the two States having differing water  
23 quality. The only place where the States are  
24 carrying on that conversation with the Water Quality  
25 Control Commission is on what EPA or what Colorado

1 uses as temporary modifications, recognizing that in  
2 situations like this, whatever the number is, we're  
3 way above it. They allow for some variance or some,  
4 some exceedence of that table value within the  
5 standard, for the purposes of permitting.

6 We're pushing back on that a little bit,  
7 partly because we don't think that the permits there  
8 in fact represent a major loading. Second, we don't  
9 want to give the impression that things are being  
10 handled or being addressed just by issuing a  
11 temporary modification within the context of their  
12 standards. We're carrying that conversation on  
13 separately within the context of what the Commission  
14 is looking at. We'll resolve that with their  
15 rule-making come June of this next year, relative to  
16 that.

17 This is not so much a standards issue as much  
18 as just a reflection of a nonpoint source management  
19 issue and how the two States can marshal their  
20 forces to try to make some inroads, which I think on  
21 our side of the Stateline, all our interested  
22 parties have been asking for is trying to make a  
23 dent in the historic level of quality.

24 MR. HAYZLETT: And you said selenium was  
25 just there and uranium is kind of along for the

1 ride; so if you address selenium, does that address  
2 uranium as well?

3 MR. STILES: We think so. Again,  
4 utilizing Tim Gates's works out of Colorado State,  
5 there tends to be a strong correlation between  
6 selenium and uranium, so we're thinking that and the  
7 fact that it continues to be relatively high, we  
8 think that if we tackle selenium, we're probably  
9 tackling -- making a dent on the uranium issue as  
10 well, but we're just -- we've just scratched the  
11 surface on the uranium issue, per se.

12 MR. HAYZLETT: Other questions? Dave?

13 MR. BRENN: Tom, first of all, I very  
14 much appreciate in following your work and the  
15 dedication you've had in this process and dialogue  
16 with Colorado and, you know, I'm curious. Your last  
17 item, it seems to me to, as you indicated, to be the  
18 challenge and a real pressing need. Can you folks  
19 hear me?

20 You know, a real pressing need for state and  
21 federal entities to come together and brainstorm or  
22 to look at strategies and priority. Do you have any  
23 feel for what type of catalyst or is there any  
24 examples elsewhere? Is there -- is there a  
25 template, if you will, where they've dealt with

1 issues this way? It seems to me in order to move  
2 it, there has to certainly be some uniformity of  
3 purpose.

4 MR. STILES: Well, in fact, in some  
5 venues, we've utilized the TMDL process to act as  
6 the forum to broker these issues between, between  
7 not just Colorado but other surrounding states to  
8 Kansas, so there's always been that.

9 Since 2007, when we engaged Colorado in their  
10 water quality standard process, the Water Quality  
11 Control Commission directed my counterparts there to  
12 work with us to share information and carry on the  
13 discussion of where we might be going relative to  
14 trying to craft that, and that's still in play and  
15 continues to be in play to this day as well.

16 We just met this morning, prior to coming in  
17 for the Compact Administration meeting with --  
18 between the two States, to kind of see where we're  
19 at and what's going. We're pushing and we'll be  
20 sending Colorado a letter requesting a forum for  
21 discussion that involves interested parties in  
22 both -- on both sides of the Stateline to be  
23 convened this summer to bring as many people as  
24 possible together to begin to sort out who are the  
25 players here; who's got information; what do we

1 think is happening; what are the challenges, and so  
2 forth. It will be the first time we've kind of  
3 expanded the dialogue beyond just the two water  
4 quality agencies. So we'll make that request and  
5 then we'll see what Colorado responds in kind  
6 relative to that, but they're working their way  
7 toward this. It's been somewhat deliberately slow,  
8 but they're working their way to carrying that out.

9 Now, ultimately, there are provisions within  
10 the Clean Water Act to convene interstate  
11 conversations and conferences under the context of  
12 the 319 program. It's only been utilized once up in  
13 New England, on the regional mercury issue there,  
14 but that's also in play there. That's a card --  
15 that comes at the behest of the Administrator of  
16 EPA. That would be who we would have to petition to  
17 engage on that.

18 We're not ready to go there yet. We don't see  
19 the need to go there yet. We'll see -- we'll craft  
20 our request and we'll see if we have -- can convene  
21 this discussion forum to carry it out.

22 Dave, we've -- in conversations with you and  
23 others, on our side, I think, and what I've conveyed  
24 to Colorado is, we just want -- we just got to -- we  
25 understand how tough the issue is. We just need to

1 talk and see what's possible and what's out there,  
2 and then see where we have opportunities to marshal  
3 the two States' forces together to bring in  
4 resources to ultimately try to bring about some  
5 improvement to the condition of the river.

6 MR. BRENN: Thank you.

7 MR. HAYZLETT: Other questions?

8 Jennifer?

9 MS. GIMBEL: Thank you very, very much  
10 for that report. I know that you're working closely  
11 with our water quality folks, and in my mind, that's  
12 the right forum to be talking about this. It's --  
13 they are the people who know what's going on.

14 We work very closely on the water quantity  
15 side with our water quality folks. I'm hoping that  
16 you all do on your side, too, and to me, it's  
17 those -- it's, it's that, that forum that we use to,  
18 to move forward on these issues and figure out  
19 what's going on.

20 Mr. Chair, I somewhat reluctantly would oppose  
21 this being an exhibit to the -- these notes being an  
22 exhibit to the meeting. I take umbrage with the  
23 fact that we have a sheet of paper here talking  
24 about findings, beliefs and considerations, and the  
25 findings are not ours. The beliefs are purely those

1 of Kansas and I have not had an opportunity to go  
2 through this list with our Colorado constituents,  
3 and so I would make that objection.

4 MR. BARFIELD: Well, thanks, Tom, for  
5 taking the time to come here, and Kansas does  
6 appreciate Colorado allowing this discussion to  
7 occur, this presentation and discussion to occur in  
8 this forum. You know, I -- we know it's not a  
9 popular topic to have in this particular forum and  
10 understand there are other, other forums where this  
11 sort of dialogue is going on, and appropriately so,  
12 but, but you know, we -- Kansas wants this forum,  
13 the Basin, to understand that obviously this is a  
14 significant problem and will require -- requires the  
15 kind of ongoing study that's occurring to figure out  
16 the cause, to see what's going on and so forth, and  
17 so we sort of want you to be aware of what, what  
18 we're seeing and learning in that context and what  
19 we believe is significant and maybe of lesser  
20 significance, so it's a serious problem that's going  
21 to I think require, as Tom's indicated, discussion  
22 and action in a variety of forums and, and so we do  
23 believe this is appropriate and, and thank you for  
24 the opportunity.

25 We were going to continue to look for how can



1 we address these issues in, in the most appropriate  
2 and useful way, so with -- so anyway, thanks, thanks  
3 again for hearing us.

4 With respect to it as an exhibit, I certainly  
5 hear your objections and, and, and understand them,  
6 but we were going to have a discussion I think a  
7 little later on about exhibits generally, and it had  
8 been raised last night in the committee meetings  
9 whether the Offset Account Review reports should be  
10 included as an exhibit to the transcript of this  
11 meeting and whether the Colorado's PDF evaluation  
12 should be a part of the, the record of this meeting.

13 We were -- we -- Kansas was talking about that  
14 last night and thought it would be appropriate.  
15 It's materials that were brought here and discussed,  
16 and maybe for completeness, that those should be  
17 done. As we consider that, we noted that other  
18 reports, the Operations Secretary report have not  
19 been included as part of the, the, the record of  
20 this meeting as -- and I think and other reports as  
21 well. We think some of that historically has been  
22 to prevent a very bulky report, and in our day, when  
23 most of us will have this in an electronic format,  
24 the bulkiness issue probably isn't there, and so I'm  
25 sorry if I'm on a brief aside here.

1           I was going to suggest at the first occasion  
2 of an exhibit that would be considered that wouldn't  
3 be normally attached, that we just say let's attach  
4 everything that we hear. Now, again, some of those  
5 other reports are not ones we necessarily agree with  
6 everything in there that we properly caveat, for the  
7 record, this is Colorado's report on this and, and  
8 we're just attaching it to the record to make a  
9 complete record.

10           But so anyway, so I don't know how that  
11 interacts with this particular concern of yours that  
12 I, I fully recognize and appreciate and would share  
13 as we consider other matters, so -- so let me just  
14 ask the question then. If you want to finish the  
15 side discussion, I'll let you -- let me just ask if  
16 we, if we can attach it as merely as a, to complete  
17 the record of what was presented at the meeting,  
18 with the understanding that it is Kansas's view of  
19 the issue.

20           MS. GIMBEL: Thank you, David and  
21 Mr. Chair. The presentation itself, I, I, I hear  
22 you and I understand that and I've been trying to  
23 figure out how to, how to deal with that issue. I  
24 think when I saw the slides and the way they were  
25 presented, that's a little different than how it's

1       presented on this piece of paper and I'm a little  
2       more comfortable with the slides than I am with this  
3       last piece of paper, and so maybe that's the way to  
4       resolve it is we just put in the slides, and because  
5       to me, it was more clear that it was Kansas's  
6       beliefs and Kansas's observations, and so if that  
7       would be an acceptable compromise, then I would be  
8       willing to, to remove my objection.

9               MR. BARFIELD: Yes, thank you. I think  
10       that, that is fine. That is what was presented and  
11       let's do that, and again, the record will note that  
12       this is Kansas's view of the problem, so -- and  
13       again, thanks for allowing this discussion to  
14       happen, so --

15              MS. GIMBEL: Okay.

16              MR. HAYZLETT: Colin, did you have a  
17       question?

18              MR. THOMPSON: Oh, I was just wondering  
19       if you have taken into consideration farming  
20       practices and if you've overlaid side stream flows  
21       into consideration with your other data that you've  
22       got here.

23              MR. STILES: No, I've -- perhaps  
24       Dr. Gates has done that, but we have never gotten  
25       into the weeds relative to how things are being

1 conveyed within and managed within Colorado. All we  
2 have are the empirical data we've collected within  
3 the river in and of itself, so we have nothing to  
4 rely on relative to create that -- creating any such  
5 linkage.

6 MR. THOMPSON: You've mentioned that  
7 several of the towns here, you know, maybe are  
8 points of pollution or something, but what would  
9 they be doing different today that they didn't do 15  
10 years ago?

11 MR. STILES: Well it's -- 15 years ago,  
12 we were -- 15 days ago, we were unaware that there  
13 were any point sources there. In the course of  
14 dialogue with, again, our counterparts at the Water  
15 Quality Control Division, we've pulled the permits;  
16 not all, in fact, the majority of which are not  
17 federal permits under the NPDS program, to see what  
18 is actually out there. We're just gathering  
19 information that heretofore we weren't even aware  
20 that there were any potential sources.

21 We don't even know if they're -- if they  
22 actually discharge. They just indicate that their  
23 outfall is located with the Fort Lyon Ditch and so  
24 forth, so this is just, on our part, a new bit of  
25 information that we want to explore a little bit

1       more with the Division to see if there is any real  
2       impact there.

3               The City of Lamar, probably the most major  
4       activity out there discharges into a three-cell  
5       lagoon that ultimately just winds up going into the  
6       ground itself. There is no direct discharge to the  
7       river. Everything else beyond that is much, much  
8       smaller. So, we're just in the course of looking at  
9       the question revolving around water quality  
10      standards, just doing some fact-finding in and of  
11      themselves to try and see what the relative impact  
12      of those small, small permits might be.

13              MR. THOMPSON: If your numbers are  
14      correct and these levels are increasing, then you  
15      would have to think that there would be something  
16      that would be changing out there in the -- changing  
17      someplace; and so if there is -- you know, if the  
18      cities are historically doing what they've been  
19      doing, there's probably not much of a smoking gun  
20      there, and under the canals, I mean, I know from a  
21      farming standpoint, the only thing we're doing is  
22      irrigating less because we don't have any water.

23              But the biggest thing that has happened, and  
24      all of the farmers in the audience can attest to  
25      this, is what no-till farming has done and minimum

1       and no-till farming has done out in the --  
2       especially out in the dryland concentrated areas.  
3       Those areas used to contribute significantly to a  
4       lot of these side streams that no longer flow in the  
5       amounts that they used to flow; and so I think the  
6       baseflow of those has probably always been there,  
7       perhaps as being overrepresented in the facts now  
8       because of the decrease in these side streams. Is  
9       that possible?

10               MR. STILES: That may be. Five years  
11       ago, we thought sulfate and selenium tracked just  
12       that. It was all the same mechanism. In the course  
13       of this dry period that's subsequent from 2007 now  
14       to presently, sulfate is still behaving the way it  
15       always has.

16               Selenium is popping up. It's a mystery to us  
17       why. That's why it's become the pollutant of  
18       interest on our part, saying what's going on here?  
19       Why is it we have a divergent mechanism in place  
20       there? We don't know what the answer is. We just  
21       know what the question is.

22               MR. HAYZLETT: More questions for Tom  
23       from up here? Okay.

24               MR. THOMPSON: Get all the drylanders to  
25       take out all of the terraces and quit no-till

1 farming and get some erosion going again, I think we  
2 can get that back under control.

3 MR. STILES: Is that a recommendation of  
4 the Administration?

5 MR. HAYZLETT: Tom, it's important to us  
6 here, and I know there's going to be more questions  
7 from the audience. Are you going to be here for the  
8 remainder of the meeting?

9 MR. STILES: Yes, sir.

10 MR. HAYZLETT: Okay. I think there's a  
11 public comment section here towards the end of the  
12 agenda and I know we have some questions and  
13 comments, particularly from the City of Lakin, so  
14 we'll save those till the public comment section  
15 then.

16 MR. STILES: All right.

17 MR. HAYZLETT: Any other questions for  
18 Tom?

19 MR. BEIGHTEL: Mr. Chairman, Mr. Stiles's  
20 report will be Exhibit G.

21 MR. HAYZLETT: Okay. I think -- thanks,  
22 Tom. We appreciate that. I believe now -- let's  
23 see. Compact Compliance and Decree Issues, the H-I  
24 Model Groundwater Efficiency Procedure update.

25 (Discussion held off the record.)

1                   MR. HAYZLETT: We'll move ahead with the  
2                   8.A., the H-I Model Groundwater Efficiency Procedure  
3                   update.

4                   MR. KELLEY THOMPSON: My name is Kelley  
5                   Thompson. I'm with the Colorado Division of Water  
6                   Resources.

7                   In 2010, the State of Kansas proposed, well,  
8                   brought up the issues of efficiencies in the H-I  
9                   Model that at that time, we were only considering  
10                  flood and furrow efficiencies in the model and  
11                  suggested that we work on those issues. I believe  
12                  that was worked on by both States through 2010 and  
13                  2011; and in September of 2011, an agreement was  
14                  signed between the State of Kansas and Colorado to  
15                  address these issues, and that did set up a  
16                  methodology for the Division, in conjunction with  
17                  Kansas, to first evaluate, do a farm unit review of  
18                  pumping data related to -- if that was related to  
19                  flood and furrow irrigation, sprinkler irrigation or  
20                  drip irrigation, and I -- Bill could also touch on  
21                  this.

22                  I do believe that process was successful this  
23                  year and they worked through a lot of that data,  
24                  acreage data and pumping data; and also in that  
25                  agreement, they set out a process to incorporate



1       those higher efficiencies into the H-I Model, and  
2       they are able to track pumping amounts to those  
3       different categories and do a calculation now for  
4       the H-I Model that considers a 65% or 70% efficiency  
5       for gravity irrigation, that would be flood and  
6       furrow irrigation; an 85% efficiency for sprinkler  
7       irrigation; and 100% efficiency for drip irrigation.

8               Those are calculated as a weighted efficiency,  
9       and now the H-I Model was adapted, was updated to  
10      include those for 2011; and so for 2011, four  
11      factors are included in the model that are an  
12      efficiency for groundwater only irrigation, an  
13      efficiency, a weighted efficiency for supplemental,  
14      so that when both groundwater and surface waters are  
15      combined to use in those irrigation systems, as well  
16      as tailwater factors for those same, for those same  
17      issues.

18             I believe, you know, Colorado submitted their,  
19      their pumping numbers and Kansas experts, Spronk  
20      Water Engineers, had a chance to review that in  
21      detail, and by the time the H-I Model was submitted  
22      in June we, I believe, had come to an agreement that  
23      those pumping numbers were accurate, as well as  
24      those efficiency calculations, and so they have been  
25      included in the H-I Model and reflect, and the

1        accretions and depletions that are calculated by the  
2        model for 2011 now do reflect those higher  
3        efficiencies. I don't know if there's any  
4        questions.

5                MR. HAYZLETT: Questions? Thank you,  
6        Kelley. You're Item B., then?

7                MR. SALTER: That's correct.

8                MR. HAYZLETT: The Ten-Year Compact  
9        Compliance Accounting Table. (See Exhibit H for  
10       table)

11               MR. SALTER: My name is Kevin Salter.  
12       I'm here today to present the Ten-Year Accounting of  
13       Depletions and Accretions to Usable Stateline Flow  
14       for the period of 2002 through 2011.

15               As Kelley described, every year there is an  
16       H-I Model update that's done. That update, along  
17       with other information, is used to create whether  
18       there's a depletion or accretion at the Stateline.  
19       An accretion represents that Colorado is in  
20       compliance. A depletion would represent that  
21       they're not being in compliance.

22               Now, on an annual basis, you can have an  
23       accretion or depletion. It's a matter of what is  
24       the running Ten-Year total, and for the 2011 -- the  
25       2002 through 2011 period, there's a Stateline

1 accretion of 57,604 Acre Feet. This compares to  
2 about a, to a 44,000 Acre Foot accretion for the  
3 previous period, which was 2001 through 2010; so it  
4 was decided at a previous Administration meeting to  
5 monument this, so we would offer this both as an  
6 exhibit and to be included in the ARCA Annual Report  
7 for this Compact Year 2012.

8 MR. HAYZLETT: Okay. Any discussion on  
9 that? Okay. We'll accept that as an exhibit then.

10 MR. BEIGHTEL: That will be Exhibit H.

11 MR. HAYZLETT: Thank you.

12 MR. SALTER: And that will be made part  
13 of the Compact Year 2012 Annual Report as well?

14 MR. HAYZLETT: Yes. Thanks, Kevin. The  
15 Offset Account Review Joint Report. Who's giving  
16 that? (See Exhibit I for report)

17 MR. SALTER: I'll do that as well. As  
18 part of the *Kansas v. Colorado* decree, there was an  
19 agreement made. One of the things that we decided  
20 to do in that process was review the operations of  
21 the Offset Account once every five years. Now, it  
22 happens that this particular first year is including  
23 the period 1997 through 2011, since this is the  
24 first report.

25 I'd like to thank Bill Tyner and Kelley

1 Thompson with the Colorado Division of Water  
2 Resources, as well as Rachel Duran of my staff, as  
3 far as putting this report together. It was an  
4 extensive thing, being this is the first time we  
5 went through this. We're hoping that the process is  
6 simplified, much simplified as moving forward. Also  
7 appreciate the reviews, both in the Kansas side and  
8 Eve McDonald and Steve Witte on Colorado's side.  
9 They've provided very helpful comments to get this  
10 finalized.

11 The report is in five sections. The  
12 introduction talks about how the Offset Account was  
13 created during the *Kansas v. Colorado* litigation.  
14 Colorado needed a vessel to put water, when  
15 replacement water was available, a replacement to  
16 depletions to river flow. Kansas needed something  
17 that we could call on when our irrigation needs --  
18 to match up with our irrigation needs.

19 As I noted, the period of review is 1997  
20 through 2011. The next review period will be for  
21 Compact Years 2012 through 2016. We'll actually  
22 kick that off here in about three years.

23 The Section II details with document  
24 descriptions, and these are the shorthands of the  
25 documents we're talking about. The first is the

1 Offset Account Resolution which set up, under the  
2 Compact's authority, an account in John Martin  
3 Reservoir, maximum content of 20,000 Acre Foot.

4 The Offset Account stipulation included other  
5 things that was kind of involved in the litigation  
6 side of it, but it contained the component of how  
7 deliveries from the Offset Account would be  
8 credited. That particular process, the States were  
9 involved in a dispute fairly quickly with that, so  
10 that resulted in a third agreement called the Offset  
11 Account Crediting Agreement, in which the States  
12 agreed to a method to credit deliveries at the  
13 Stateline.

14 Another aspect of the Offset Account  
15 Resolution is that it is an annual agreement that  
16 either State could notice the other State that they  
17 would like to terminate the Offset Account  
18 Resolution. Appendix A.4 put in a process that if a  
19 State gives notice then, there's a five-year or  
20 there's a period of time in there that would allow  
21 the States to work out an agreement to allow the  
22 credits of the Stateline for replacement.

23 Section II (sic), Bill Tyner really put a lot  
24 of time and effort into this one. We looked at the  
25 historical operations of the Offset Account. There

1 is a storage charge that's required for utilization  
2 of the Offset Account. There's a 500 Acre Foot  
3 storage charge for utilization of the first 10,000  
4 Acre Foot. If there's more than 10,000 Acre Foot,  
5 there's an additional concurrent 5% charge.

6 Bill went through how that particular process  
7 worked out every year. Then he also went through  
8 the consumable water sources that were supplied to  
9 the Offset Account, detailing those on an annual  
10 basis. He then reviewed the delivery operations  
11 through this period at the Stateline and the  
12 successes, when we called, how long the releases  
13 lasted. We did note also that there was some Offset  
14 Account spills early on in the period, and then we  
15 also noticed the notices that we were to receive for  
16 the Offset Account, the monthly and annual reports.

17 So as a part of this graph, a part of this, we  
18 put this table in. These would be the operations of  
19 the account itself, the inflows, the releases,  
20 evaporation; and then because we're doing this on a  
21 Compact Year, we put the October 31st end of day  
22 content.

23 The other thing we noted was the maximum end  
24 of day content, so the most water that the Offset  
25 Account had on any particular day was in 2009, with

1       an amount of 12,913 Acre Feet.

2               The other thing we put into the report that I  
3       thought you would find of interest is this  
4       comparison of net inflows to releases. The inflows  
5       occur through March through the October period, and  
6       the releases have occurred in the same period; so if  
7       you look just at that period, we can see where the  
8       inflows occur throughout that period, peaking in  
9       June and August, but if you look at the releases  
10      from the account occurred primarily in July when,  
11      again, our irrigation needs for that water are the  
12      highest.

13             Section IV, there's some related operations to  
14      the Offset Account. One includes the Highland  
15      transit loss. The Highland Canal is a canal on the  
16      Purgatoire River that the Colorado water user group  
17      has purchased for use in the Offset Account to  
18      replace depletions. The transit losses that occur  
19      on that water between those head gates and John  
20      Martin Reservoir are input to the H-I Model.  
21      Similarly, the deliveries that occur to Kansas below  
22      John Martin incur transit losses, and those are also  
23      an H-I Model input.

24             Then there's the third point, which is the  
25      interaction between the Offset Account, which is a

1 real-time thing; the Colorado monthly accounting,  
2 which is a near real-time thing; and the H-I Model  
3 annual update that occurs just once a year.

4 So with the Offset Account, we have those  
5 operations that go on, deliveries and releases  
6 occurring on a daily basis; Colorado has a monthly  
7 accounting system that balances those monthly  
8 depletions and replacement processes; and then the  
9 H-I Model kind of cleans up everything at the end of  
10 the year, so there's an interaction that occurs  
11 between all three of those.

12 There's two other sections we put in there.  
13 One is operations when the Offset Account is full,  
14 if we ever reach that 20,000 Acre Foot maximum  
15 limit. We didn't reach that during that period of  
16 time. Also, operations if the Offset Account was  
17 terminated. Neither State offered notice to  
18 terminate, but we did want to put that in there,  
19 because that is part of the process.

20 Section V is the recommendations, so our first  
21 recommendation is that we would like to consider  
22 comments received by ARCA and other interested  
23 parties on this so we can include that in the second  
24 report, to make that second report maybe an improved  
25 product. We need to go back and review this



1 particular report for potential improvements to the  
2 processes, and we'll also kind of merge that in in  
3 this next review period.

4 Again, it was recognized that we probably  
5 should develop the process to handle deliveries if  
6 the Offset Account has reached that 20,000 Acre Foot  
7 maximum limit. We have some tools out there that we  
8 might be able to utilize, so it might be good to get  
9 that process in place before we actually need to use  
10 it.

11 The fourth is some improved communications,  
12 especially around potential deliveries and potential  
13 releases from the Offset Account. There was a few  
14 times that I called up Colorado, Bill Tyner or Steve  
15 Witte, and said man, if I would have known that they  
16 were going to make this delivery, we might have  
17 structured our releases a little better. There's  
18 also other times when they said, well, if we knew  
19 you were going to call, maybe we could have done  
20 something different on our side as well to improve  
21 the overall operation of the Offset Account.

22 Then the Transit Loss Application Model, TLAP,  
23 is something that's been developed both above John  
24 Martin Reservoir and below. There is a provision in  
25 our agreements to implement new transit loss

1 methodology. The question is if this is something  
2 that we will want to include in the Offset Account  
3 processes.

4 So that is kind of a summary of that joint  
5 report. We -- we do have a few copies of that hard  
6 copy available, and we also have electronically that  
7 can be provided.

8 MR. HAYZLETT: Okay.

9 MR. SALTER: Any questions?

10 MR. HAYZLETT: Then do you offer that as  
11 an exhibit then or how do we handle that?

12 MR. BARFIELD: I think we should include  
13 the report as an exhibit.

14 MS. GIMBEL: I agree.

15 MR. HAYZLETT: And then attached as an  
16 Annual Meeting report as well?

17 MR. BARFIELD: I'm sorry?

18 MR. HAYZLETT: And for the Annual Meeting  
19 reports, or do you want it as an exhibit?

20 MR. BARFIELD: I think we'll attach it as  
21 an exhibit to the transcript.

22 MR. HAYZLETT: Okay.

23 MR. BEIGHTEL: That will be Exhibit I.

24 MR. HAYZLETT: All right.

25 MS. GIMBEL: Steve Miller's got a

1 question.

2 MR. MILLER: It is 131 pages. We only  
3 have to give four copies of the minutes, so it's not  
4 earth-shaking; but a significant part of those pages  
5 is not the analysis that the two States did, it's  
6 the documents, so perhaps the exhibit could be --  
7 Kevin, is it the first 31 pages or so are the  
8 substance of the report and then --

9 MR. SALTER: That's correct.

10 MR. MILLER: That might be a -- maybe  
11 make the first 31 pages the exhibit.

12 MR. BARFIELD: You know, when it's an  
13 electronic thing, I don't know why we just don't  
14 attach the whole thing.

15 MS. GIMBEL: I agree.

16 MR. HAYZLETT: I think that would be  
17 fine. I think the coffee came in, so I think now  
18 would be a good time for a break, if you guys are  
19 good with it.

20 MR. HEIMERICH: When do you want to  
21 reconvene, Mr. Chair?

22 MR. HAYZLETT: 15 minutes, probably.

23 MR. HEIMERICH: 20 minutes? 30 minutes?

24 MR. BARFIELD: 15 is fine.

25 MR. HAYZLETT: 15 minutes.

(A break was then taken from  
11:07 a.m. to 11:30 a.m.)

MR. HAYZLETT: I think we're ready to get started again. We're ready for 8.D., Implementation of Irrigation Improvement Rules. Is that Bill?

MR. TYNER: Good morning. I'm Bill Tyner with the Colorado Division of Water Resources and I am going to give you an update on Colorado's Irrigation Improvement Rules. These rules were promulgated in Colorado Water Court just before 2011, in the first year of operation. I reported on a partial result at last year's meeting for that first year of operation, but the return flow maintenance plan for that first year ran through April of 2012, and then a new plan began on May 1st of 2012 and will run through April of 2013.

Under the first plan approved for 2011, the return flows that needed to be replaced totaled 1,888 Acre Feet, and in order to replace those return flows or maintain those return flows to prevent reduction at the Stateline or a reduction of flows within the river in Colorado, approximately 2,300 Acre Feet of return flow maintenance water was provided. So far and projected through the end of the storage season for the 2012 plan, the reduction

1       in return flows is quite a bit less, approximately  
2       950 Acre Feet.

3               The reason for that reduced amount of return  
4       flows that need to be maintained was just a reduced  
5       water supply to those surface structures that  
6       utilize sprinkler systems and drip systems. A  
7       majority of those structures are under the Fort Lyon  
8       Canal, and this was a particularly bad diversion  
9       year for the Fort Lyon Canal, so less supply to  
10      those sprinkler systems resulted in less of a return  
11      flow obligation needed to be fulfilled.

12             It's projected that to replace those 950 Acre  
13      Feet of return flows to the river, 1,150 Acre Feet  
14      of return flow of maintenance water will need to  
15      have been provided, and most of that has already  
16      been provided by the Lower Arkansas Valley Water  
17      Conservancy District.

18             The source of water that the district used for  
19      this year's plan were municipal consumable waters  
20      from the City of Aurora and the City of Pueblo Board  
21      of Water Works. As I mentioned to the committee in  
22      yesterday's meeting, those types of sources are  
23      going to become increasingly difficult to lease for  
24      this purpose. One thing I failed to mention to the  
25      committee yesterday, that I will mention for the

1 record today, is that one study that we will see  
2 conducted over the winter by Lower Arkansas Valley  
3 Water Conservancy District, funded by the Colorado  
4 Water Conservation Board, is the use of the subject  
5 water rights to assist in that return flow  
6 maintenance. So for example, farmers under the Fort  
7 Lyon Canal may choose to use part of their Fort Lyon  
8 Canal shares delivered to return flow stations or to  
9 recharge pits to help maintain those historic return  
10 flows in lieu of leased municipal water, should that  
11 not be available or should it be too costly to lease  
12 that water.

13 We realize that this aspect needed a little  
14 more refinement in order for us to be comfortable  
15 approving that for next year, and so they were --  
16 they will study the use of those water rights over  
17 the winter and the functional ability to use those  
18 water rights within each ditch system to maintain  
19 return flows, and we'll keep the Kansas engineers in  
20 the loop as we get those results and when we  
21 consider their plan for 2013.

22 There are approximately 75 farmers involved in  
23 this plan in Colorado, with about 95 farms with  
24 improvements owned by those farmers, and the  
25 installation and use of sprinkler and drip systems

1 continues to be important in Colorado. Even though  
2 it's a still a relatively small percentage of the  
3 acreage in the Arkansas Basin, it's becoming more  
4 prominent, and Colorado farmers have found it to be  
5 an effective way to manage their water and to supply  
6 water more efficiently to their higher dollar crops,  
7 so I think it's likely to continue to be something  
8 that will grow in Colorado, and these plans to  
9 maintain return flows will have to keep up with that  
10 growth. Any questions?

11 MR. HAYZLETT: Questions?

12 MR. HEIMERICH: No.

13 MR. HAYZLETT: No questions. Thanks,  
14 Bill. Item E. is Colorado's PDF Evaluation. (See  
15 Exhibit J for report)

16 MR. KELLEY THOMPSON: Thank you, Mr. Vice  
17 Chairman. Again, my name is Kelley Thompson with  
18 the Colorado Division of Water Resources, and I'm  
19 just going to give you a brief update on the  
20 PDF evaluation that we did for 2012. This  
21 evaluation was required as part of the Amended  
22 Appendix A.4 of the judgment and decree, so we have  
23 completed that evaluation and produced a report.

24 As a little background, the 1996 Use Rules  
25 first established these PDF's, these Presumptive

1 Depletion Factors, that were to be used. In 1996,  
2 they established a PDF of 30% for gravity irrigation  
3 for supplemental water supplies and 50% for  
4 groundwater-only water supplies for gravity  
5 irrigation and 75% for sprinkler irrigation, and  
6 that was used until in 2009, the Amended Appendix  
7 A.4 of the judgment and decree modified the  
8 supplemental irrigation flood and furrow number to  
9 39%. Appendix A.4 specified that that 39% would be  
10 used through the year 2012 and that was done, but it  
11 also specified that in 2012, considering the 2011  
12 H-I Model results, that we would re-evaluate that  
13 number and re-evaluate that number annually into the  
14 future, and so for 2011, we did that.

15 Appendix A.4 specified a timetable that after  
16 the H-I Model was completed and agreed upon by the  
17 two States in June, that Colorado would work on this  
18 evaluation until September, submit that evaluation  
19 by September 1st to the Kansas experts, and State of  
20 Kansas, and which would review that and hopefully  
21 the two States would come to an agreement on that  
22 PDF before December 1st.

23 Appendix A.4 did really specify a specific  
24 methodology to use. The State of Colorado's GWAM  
25 model is used to estimate idealized replacements,



1 and then those replacements in actual pumping are  
2 supplied to a modified version of the H-I Model and  
3 the H-I Model compares accretions and depletions on  
4 an annual basis, giving those idealized  
5 replacements, and then we judge the PDF value based  
6 on 10-year sums of those annual accretions and  
7 depletions, and so all accretions and depletions for  
8 those 10-year sums from 1997 are considered until  
9 the current year, and at some point, it will only be  
10 considered for the last 20 years, so in 2018 it will  
11 progress from 1997.

12 But Colorado produced that evaluation.  
13 Considering a PDF of 38.0%, there was a shortfall in  
14 the 1998 to 2007 period, primarily due to the water  
15 conditions in 2002 and 2003, but using a PDF of for  
16 flood and furrow irrigation for supplemental  
17 supplies, a PDF of 38.1% was sufficient.

18 So Colorado submitted those results with the  
19 report to Kansas prior to September 1st and the  
20 experts, Angela Schenk and Dale Book, as well as  
21 Kevin Salter, looked over those results and via an  
22 e-mail that was received in November of this year,  
23 confirmed that they agreed with that 38.1% number  
24 for the PDF value, and so that satisfied the terms  
25 of Appendix A.4 that the States together will come

1 to an agreement on these values each year. The  
2 State of Colorado will maintain that report on file  
3 and this will become a process that we -- that we go  
4 through every year, following the H-I Model results.

5 MR. HAYZLETT: Okay. Questions?

6 MR. BARFIELD: No. So the report will be  
7 attached as an exhibit to this -- to our transcript;  
8 correct?

9 MR. BEIGHTEL: Okay. That will be  
10 Exhibit J, and we have no copies of that report.

11 MR. KELLEY THOMPSON: We submitted those  
12 yesterday.

13 MR. BARFIELD: Okay.

14 MR. HAYZLETT: Thank you, Kelley. We  
15 appreciate that. I think we'll move into the  
16 committee reports, the Engineering.

17 First of all, just as a note, I think checkout  
18 time here is noon. For those of you who haven't  
19 checked out, we're not going to break for lunch.  
20 We're going to try to trudge right on through and  
21 get done. There's also another note. The  
22 attendance list has circulated, but I think there's  
23 a lot of people that came in after this went  
24 through, so try to get your name on here if  
25 possible. We can either get it back to the back or

1        somewhere where you can find it.

2                Engineering report. (See Exhibit N for report)

3                MR. HEIMERICH:    Mr. Chair, Matt  
4        Heimerich.    I had the honor of chairing the  
5        Engineering Committee this year with our -- with our  
6        colleague, Chief Engineer David Barfield.    This was  
7        on yesterday afternoon, December 5th.    The committee  
8        requested Brent Newman and Rachel Duran to produce a  
9        brief meeting summary and put together a list of  
10       action items for us for that meeting, and on behalf  
11       of David and myself, we'd like to thank them.

12               Just a quick, a quick summary.    We amended the  
13       agenda slightly to put into some more timely  
14       presentations.    We heard a presentation; heard a  
15       recommendation from Jeff Kahn, Water Counsel  
16       attached to the City of Trinidad, on the City's  
17       proposed amendments to the Trinidad Operating  
18       Principles.    There's an action item that will follow  
19       at the end of this report.

20               The committee heard from the Corps of  
21       Engineers, which included Dennis Garcia, Jason  
22       Woodruff on the John Martin Reservoir area capacity  
23       tables and maintenance at John Martin Reservoir, as  
24       well as a proposed restoration plan for Lake Hasty.  
25       They also talked about the Arkansas Valley Conduit,

1 the Trinidad Reservoir Operating Principles, and two  
2 FERC hydropower applications: One at John Martin  
3 and one at Trinidad Reservoir; the Purgatoire Water  
4 Conservation District letter regarding the leasing  
5 of excess capacity in that joint use pool in  
6 Trinidad Reservoir and, and their response to that.

7 The committee also heard from Andrew Gilmore  
8 with the Bureau of Rec on the Arkansas Valley  
9 Conduit NEPA review process; the Trinidad Project in  
10 their consideration of the City of Trinidad's  
11 proposed amendments to the Operating Principles; as  
12 well as the Purgatoire District's letter regarding  
13 leasing of excess capacity in the joint use pool in  
14 Trinidad Reservoir. Andrew also spoke about the  
15 next steps that he's undertaking as we get into the  
16 coming Ten-Year review.

17 We also heard from Tammy Ivahnenko with the  
18 USGS on her report concerned stream gages that the  
19 USGS maintains under the cooperative agreements,  
20 detailed the Fountain Creek Flood Study and the  
21 Buena Vista Salida Basin Water Budget Plan.

22 Next, the Committee heard a request from Grady  
23 McNeill with the Colorado Division of Parks and  
24 Wildlife and the -- and I guess the Parks and  
25 Wildlife Commission, I suppose, that ARCA consider a

1 resolution allowing the remaining 8,425 Acre Feet of  
2 the Muddy Creek's reservoir storage right to be  
3 transferred to the Permanent Pool in John Martin  
4 Reservoir.

5 I'm just going to paraphrase for a second  
6 here. Chief Engineer Barfield stated that Kansas  
7 had just recently become aware of this request, so  
8 at this point in time, we encourage -- I'm reading  
9 verbatim now -- the Committee encouraged CPW to  
10 visit with Kansas and District 67 users in Colorado  
11 to establish a timeline to consider their concerns  
12 and responses. The parties should keep the  
13 committee up-to-date on that, on their progress. I  
14 can also add that Mr. McNeill said that after  
15 discussions yesterday evening with interested  
16 parties, he's established that timeline.

17 The Committee heard a brief report from Steve  
18 Miller on the status of Colorado's development of  
19 its Decision Support System for the Arkansas River,  
20 CSU's Irrigation Study Completion Report, the South  
21 Slope Hydroproject in Fremont County, and a report  
22 on the Rocky Ford Lysimeter Project, as well as  
23 mentioning that NOAA is looking for comments on  
24 their forecast center web site. The committee  
25 acknowledged that there will also be a discussion on

1 the Special Engineering Committee.

2 Under action items, the committee would  
3 recommend to ARCA to approve the resolution amending  
4 the Trinidad Operating Principles and that this  
5 resolution be included as an exhibit to the  
6 transcript. Secondly, the Engineering Committee  
7 recognizes the value of the Special Engineering  
8 Committee and that -- and recommends to ARCA that  
9 the Special Engineering Committee be extended for  
10 the calendar year 2013.

11 I'd also like, at this point in time, to  
12 extend an invitation to special -- to Chief Engineer  
13 Barfield to make comments to that, to that point.

14 MR. BARFIELD: Thank you, Matt. Eve  
15 McDonald, in our discussions yesterday afternoon,  
16 brought up some pending issues related to the LAWMA  
17 Decree. Kansas has raised a set of issues and she  
18 was wondering if the Special Engineering Committee  
19 might be the best venue to sort of move forward with  
20 those discussions.

21 Is Eve here? Eve, why don't you come on  
22 forward here, and so we've had some dialogue about  
23 it. Eve would like to sort of give you a little bit  
24 of an update on sort of where we're -- what we've  
25 been doing and what we're up to, and then we'll talk

1       about how to best move those issues forward.

2                   MS. McDONALD: Thank you, Chief Engineer  
3       Barfield. My name is Eve McDonald from the Colorado  
4       Attorney General's Office, and I wanted to update  
5       the ARCA today briefly on the continuing efforts  
6       that Colorado is continuing to make and has made  
7       through 2012 to address concerns that Kansas raised  
8       back in 2008 with the first LAWMA change decree, and  
9       LAWMA is the Lower Arkansas Water Management  
10      Association. It's a well augmentation group that  
11      has purchased, with State help, water rights to  
12      change to augmentation purposes to prevent Compact  
13      violations from well pumping, as you know, and in --  
14      after the LAWMA first change decree was entered, the  
15      Special Counsel for Kansas e-mailed Colorado a list  
16      of 15 concerns that Kansas had with that decree in  
17      the 02-CW-181 case. 02-CW-181.

18                   That was May 19th of 2008, and since then, we  
19      have been working diligently, my office, the State,  
20      and the Colorado Department of Water Resources, with  
21      Kansas to resolve those concerns, and it has been an  
22      issue discussed at this ARCA meeting since then in  
23      previous years, and the correspondence between my  
24      office and the Kansas Attorney General's office has  
25      even been entered as exhibits to the record.

1           So this year, I just wanted to update ARCA and  
2       let you know that we have not waned in our efforts  
3       to continue that dialogue and resolve Kansas'  
4       concerns. In particular we, in 2012, sent several  
5       versions of a draft decree that LAWMA proposes for a  
6       second change of water rights in the 05-CW-52 case,  
7       and Colorado staff has worked to make sure that none  
8       of Kansas' concerns are further exacerbated by that  
9       decree, and we worked with Kevin Salter and  
10      Mr. Grunewald in the AG's office to make sure that  
11      Kansas had two chances to review that decree before  
12      Colorado signed off on it; and of course, as they do  
13      in every change case, the Colorado Division of Water  
14      Resources is ensuring that the decree is in  
15      compliance with the Compact and also doesn't allow  
16      any expansion of the water rights as they're  
17      changed, and we believe that that proposed decree in  
18      that case satisfies all of those concerns, but as we  
19      engaged Kansas during this past year, Kansas staff  
20      has been unable to prioritize it at this time, and  
21      as we discussed yesterday, we think the time may be  
22      ripe to now really dig in and engage with Kansas  
23      early in 2013 to address any concerns that remain in  
24      that list of 15. It unofficially is clear that many  
25      or most of them have been resolved, but we would



1       like to get to the point where the cloud of  
2       uncertainty is removed and Kansas' concerns that  
3       have been resolved are officially marked off the  
4       list.

5               And the final point I wanted to make is that  
6       the third LAWMA change decree is also being  
7       considered. That's case number 10-CW-85, and just  
8       as in the 05-CW-52 decree, Colorado has made sure  
9       that terms and conditions are inserted that address  
10      anything in that list of 15 issues that is  
11      implicated in this proposed decree, and we will be  
12      forwarding it to Kansas for your review early next  
13      year in January, and that might be the right impetus  
14      to get all the proper staff and officials together  
15      to dig in and narrow or reduce or eliminate the list  
16      of Kansas' concerns with these decrees. Does  
17      anybody have any questions.

18               MR. HAYZLETT: Response?

19               MR. BARFIELD: I don't have any  
20      questions. I just want to basically say that, you  
21      know, again, our -- I and others from Kansas had a  
22      discussion last night about, you know, the need to  
23      move forward and the best forum to do that.

24               The Special Engineering Committee was crafted  
25      to deal with 1980 John Martin issues, principally

1 matters related directly to the Administration. We  
2 believe the best forum for this work to be done is  
3 with the experts and my staff and self, and really  
4 legal counsel as needed, so we -- and we're  
5 committed to -- you know, we agree with your  
6 statement that this is the time to dig in and try  
7 and make progress on this, so I'll leave it at that.

8 MR. HAYZLETT: More questions or  
9 comments?

10 MS. McDONALD: Thank you, Mr. Vice-Chair.

11 MR. HAYZLETT: Thank you.

12 MR. HAYZLETT: Does that conclude the  
13 Engineering Committee's report then?

14 MR. HEIMERICH: It does Mr. Chair.

15 MR. HAYZLETT: Okay. Ready for the  
16 report of the Operations Committee. Dave Brenn.  
17 (See Exhibit N for the report)

18 MR. BRENN: Thank you, Mr. Vice-Chair.  
19 Yesterday, December the 5th, the Operations  
20 Committee met. That committee is comprised by  
21 myself and Colin Thompson from Colorado. I'll give  
22 a brief meeting summary here. We will have reports  
23 of the Operations Secretary and Assistant Operations  
24 Secretary after the meeting summary.

25 The committee received the Compact Year 2012

1 reports of the Operations Secretary and Assistant  
2 Operations Secretary. The committee received the  
3 2012 report of the Offset Account, as well as the  
4 Ten-Year Compact Compliance Accounting Table for  
5 2002 through 2011, which was presented to the  
6 committee.

7 The committee received the Offset Account  
8 Review Joint Report of the States and asked that the  
9 States discuss whether to memorialize this report  
10 and include it in the ARCA Annual Report. We heard  
11 an update on the implementation of the Irrigation  
12 Improvement Rules. The committee heard a report on  
13 the Presumptive Depletion Factors, the  
14 PDF evaluation, and asked that the States discuss  
15 whether to memorialize this report, include in the  
16 ARCA Annual Report, and I believe there's already  
17 been discussions on that issue here.

18 With that, unless Colin, you have additions to  
19 the summary -- do you have any additions?

20 MR. THOMPSON: No.

21 MR. BRENN: I'd like to ask Steve Witte  
22 to come forward with the Operations Secretary  
23 report. Mr. Witte.

24 MR. BARFIELD: While Steve's coming up, I  
25 think we failed to note that the Engineering

1 Committee Summary should be attached as an exhibit.  
2 Do we -- we were intending to do that; right?

3 MR. BEIGHTEL: I think what we would  
4 suggest to do is make each committee report all  
5 together one exhibit, if that suits the  
6 Administration, or do you want them separate?

7 MR. BARFIELD: I don't know.

8 MS. GIMBEL: I don't think it matters one  
9 way or the other.

10 MR. HEIMERICH: We don't care, so exhibit  
11 whatever it is will be Engineering, Admin and then  
12 Operations.

13 MS. GIMBEL: The three reports?

14 MR. BEIGHTEL: Yeah, if that's okay with  
15 you.

16 MR. BARFIELD: Oh, I see. The three  
17 committee reports together would be one exhibit?

18 MR. BEIGHTEL: Yes.

19 MR. BARFIELD: So let's do that at the  
20 conclusion of the Operations -- of the  
21 Administration Committee. Thank you.

22 MR. BEIGHTEL: Okay.

23 MR. WITTE: Thank you, Chairman Brenn,  
24 Vice-Chairman Hayzlett, and members of the Compact  
25 Administration. I'd like to begin by providing some

1        acknowledgements to a few members of my staff. I'd  
2        like particularly to thank Mr. Phil Reynolds and  
3        Mr. John Van Ort for their support and their  
4        assistance in working through the issues that arise  
5        related to the 1980 Operating Plan, doing the  
6        day-to-day accounting, and working with Kevin Salter  
7        and Rachel Duran particularly, on issues as they  
8        arise. Also, want to thank Mr. Bill Tyner for the  
9        support that he provides on a number of issues.  
10       He's reported to you previously today and you've  
11       seen examples of his work with respect to the joint  
12       authorship of the Joint Report on the review of the  
13       Offset Account, the H-I data input set development  
14       that has to be done every year, as well as the  
15       Irrigation Improvement Rules.

16                And then finally if I may, Mr. Brenn, I want  
17       to thank you and say a note of appreciation to you  
18       directly on the record concerning our work together  
19       over the years on the Operations Committee. You've  
20       positively affected both the tone and the process of  
21       dealing with issues in the Operations Committee, and  
22       I appreciate your work during your tenure on the  
23       Administration. Thank you very much.

24                If I may, then I wanted to again talk about  
25       the report that I submitted to the committee

1        yesterday. (See Exhibit K for report) As previously  
2        reported, you know that we're in the grips of a  
3        drought of some historical significance. I believe  
4        that by some measures, the water supply is as low as  
5        it has been at any time during -- in the Compact  
6        era, and that certainly has had an effect on the  
7        operations of and use of John Martin Reservoir in  
8        the past Compact Year.

9                I would note, however, that things didn't look  
10       so bad at the start of the year. During the Com- --  
11       during the winter storage period that runs beginning  
12       November 1st through April 1st was about 19,064 Acre  
13       Feet that was stored, and that compares to the 1950  
14       to 1975 period. It's about 86% of that -- that  
15       previous period prior to the implementation of  
16       storage in Section 3.

17               The total storage during the winter storage  
18       period was 23,410 Acre Feet. There was other water  
19       authorized by Section 3 of the 1980 Operating  
20       Resolution. 65% of that water was stored, amounted  
21       to 10,673 Acre Feet. The other 35% of that other  
22       water broke down as follows: About 1670 Acre Feet  
23       was necessary to top off the Kansas Transit Loss  
24       Account, and then of the excess, 1333 Acre Feet was  
25       delivered into Kansas' Section 2 account and 2907

1       Acre Feet was delivered into Colorado's Section 2  
2       accounts.

3               Over the course of the Compact Year, 2757 Acre  
4       Feet were delivered into the Offset Account and 3640  
5       Acre Feet were delivered into the Permanent  
6       Recreation Pool in John Martin. Of that 3640 Acre  
7       Feet, most of it was a result of water that  
8       originated in the Colorado River Basin and was  
9       placed into that account pursuant to a resolution of  
10      April 15th, 1980. A very small portion, about 117  
11      Acre Feet, was placed into the Permanent Pool as a  
12      result of the exercise -- the in-priority exercise  
13      of the Muddy Creek Reservoir right that has been  
14      authorized by resolution of the Administration in  
15      1976.

16             Perhaps one of the most significant  
17      developments in the past year was Kansas' election  
18      not to call for a release of any water from its  
19      Section 2 account or from the Offset Account. This  
20      was a decision which Colorado recognizes as one that  
21      must have been very difficult, but also one that  
22      we'd like to approve and applaud, because we think  
23      that it is a -- it represents a -- an exercise of  
24      good water management.

25             We did some analysis of our own on the

1 situation, and typically, Kansas calls for a release  
2 of water around the 1st of July. At that point in  
3 time, there was about 12,254 Acre Feet available to  
4 Kansas to be called for, but the stream conditions  
5 were such that we -- we recognized that what had  
6 been a very inefficient delivery; and looking at it  
7 in retrospect now, we realize that probably half of  
8 that amount of water would have been lost in transit  
9 loss in an attempt to the deliver it to the  
10 Stateline. As it was, there was evaporation from --  
11 of about 4,453 Acre Feet from the Kansas Section 2  
12 Account and Offset Account that occurred after  
13 July 1st, but as I said, the estimated amount of  
14 water that would have been lost to transit loss in  
15 trying to make a delivery of the 12,000 Acre Feet,  
16 we would have seen transit losses of about 6,000  
17 Acre Feet.

18 There was a, I suppose, a secondary benefit  
19 that resulted from the water that was left in John  
20 Martin Reservoir by Kansas, which was that it  
21 augmented the water in the Permanent Pool and thus  
22 provided recreational and wildlife benefits to the  
23 users of John Martin Reservoir.

24 Throughout the remainder of the Compact Year  
25 after April 13th, when the transfer of water from



1 conservation storage into the various accounts  
2 occurred, there were no incidences where additional  
3 Compact storage was -- we were able to make  
4 additional storage under the Compact and there were  
5 no instances when the Amity Great Plains decree came  
6 into priority that would have allowed them to store  
7 additional water in the reservoir.

8 At the end of the Compact Year, the total in  
9 all accounts was just under 16,000 Acre Feet. I  
10 think that concludes my report.

11 MR. BRENN: Thank you, Steve. Kevin, are  
12 you ready for the Assistant Operations Secretary  
13 report? (See Exhibit L for report)

14 MR. SALTER: Yes, I am. Kevin Salter,  
15 Assistant Operations Secretary for the  
16 Administration. We went through this report last  
17 night, so I'm just going to briefly highlight a  
18 couple points. I echo Steve's thanks to staff, both  
19 in Colorado and Kansas, for getting us through  
20 another year under some particularly tough  
21 conditions.

22 One of the things I would highlight is we  
23 still have concerns about the Pueblo Winter Water  
24 Storage Program. They've been kind of  
25 long-standing. There was no new concerns identified

1       for this particular issue, and I appreciate Steve  
2       and his staff taking the time to do field trips in  
3       November to check out some river operations.

4             I will spend a little more time talking about  
5       our Kansas reservoir call. On April 1st, we had the  
6       least amount of water available to us than in the  
7       previous 10 years. I haven't looked beyond that,  
8       but it's fairly low for probably all the times since  
9       the 1980 Operating Plan's been instituted and we've  
10      had an account in John Martin Reservoir.

11            The river conditions from the beginning were  
12      tough. We looked at transit losses as we went by  
13      the April 1st date, and they just weren't good and  
14      they got worse as the summer went along. I have  
15      presented in my report a couple figures, of which  
16      I've put one up here. From the time the 1980  
17      Operating Plan went into place and we received an  
18      account, I've looked at the averages of 1980 through  
19      2011. Those are the bars that present in the back  
20      of that graph, compared to the 2012 monthly  
21      averages.

22            It may be tough to see, but September of this  
23      year, we had a total of 62 Acre Feet cross the  
24      Stateline. That is the lowest month on record from  
25      1950 through 2011, and that is just an all-time low.

1 It is also the only month that we've had less than  
2 100 Acre Foot, and that's just representative of the  
3 conditions both in Kansas and below the dam in John  
4 Martin Reservoir, because District 67 was also very  
5 dry and didn't have any water as well.

6 I'll skip ahead. One of the things I have  
7 presented to the Administration is a joint work  
8 product of the States. It is the water issues  
9 matrix. We have resolved many of the issues that  
10 were raised as concerns over the past many years.  
11 We continued to work on, in this past Compact Year,  
12 the Permanent Pool source of water. Looking for a  
13 new source of water for the Permanent Pool has come  
14 back onto the matrix, and this is Issue Number 14  
15 under the matrix and this involves the Muddy Creek  
16 storage right, which we will work on over the next  
17 year.

18 I think that the communication between the  
19 States has been particularly good. We've, again, I  
20 think we're getting to a more stable staff  
21 situation, so that will help as we go through the  
22 next year. I, too, would like to thank Dave Brenn  
23 for his service to ARCA over his terms on the  
24 Administration, both his contributions to the  
25 Administration, the Operations Committee, and I'd

1 recognize him, too, as one of the only remaining  
2 initial member of the Special Engineering Committee,  
3 so his emphasis on process and governance has really  
4 helped get us through a lot of things. He also, at  
5 every opportunity, took the encouragement to the  
6 States to resolve the problems that we had before  
7 us, as well as identify problems that maybe lead to  
8 disputes at later times early on in the process, so  
9 that we could address them before they became so  
10 large or insurmountable that we had to go to the  
11 Special Engineering Committee, so that's my report.

12 MR. HEIMERICH: Mr. Chairman, can I  
13 address Kevin, please?

14 MR. HAYZLETT: Yes.

15 MR. HEIMERICH: Kevin, on behalf of the  
16 Colorado delegation, first let me thank you. I  
17 think we all understand fully the scarcity of  
18 resources that both States are under, and I did  
19 mention in my report, it wasn't in the -- recorded  
20 in the Engineering Committee minutes, but certainly  
21 we do appreciate your cooperation in responding to  
22 the City of Trinidad and working through those  
23 issues in a timely manner. I think it's a good  
24 process and a template for what we hope to happen in  
25 the future as you know, perhaps now, that the

1 Department of Parks and Rec are going to, however  
2 they call themselves these days, are now going to  
3 ask for some consideration on their other Muddy  
4 Creek right.

5 I would like to just ask one question and  
6 maybe you can help clarify it for me, now that I've  
7 been on the commission for almost nearly a decade  
8 now. You know, we've seen you and Steve, Mr. Witte,  
9 get closer and closer in terms of what those  
10 Operations Reports look like. Would you concede  
11 that?

12 MR. SALTER: Yes.

13 MR. HEIMERICH: Okay. So I guess where  
14 I'm going here is when you made mention of the  
15 Winter Water Program, the Pueblo Winter Water  
16 Program, and that being perhaps a -- oh, I don't  
17 know, a lodestone or something that's kind of --  
18 that we're all kind of carrying around that prevents  
19 this reconciliation, could you just kind of help me  
20 a little bit to understand? Because I mean, it's my  
21 understanding and impression that, you know, we  
22 litigated winter water under *Colorado v. Kansas*. I  
23 know you have some questions in terms of how these  
24 splits are made, so could you just help me  
25 understand a little bit more what's kind of

1 preventing us from having one report that we can all  
2 kind of agree that makes sense for us and allow our  
3 resources to be expended in more fruitful endeavors?

4 MR. SALTER: Okay. Yeah, the concern  
5 that Kansas has had is with the determination of the  
6 split of the -- between the Compact Conservation  
7 Storage and the Pueblo Winter Water supply or Pueblo  
8 Winter Water Storage Program water Ark at Las  
9 Animas. It seems like there was several  
10 opportunities in that process to manipulate those  
11 numbers, and manipulation is probably too strong of  
12 a word. The 1980 Operating Plan allows the storage  
13 of other water, such as Pueblo Winter Water Storage  
14 Program in John Martin Reservoir provided that it  
15 wouldn't have been water that would have been --  
16 that went to Compact conservation storage otherwise.

17 So the concern right now with like the 2007  
18 Operations Secretary's report was that in 2007, over  
19 just one of the ditch areas, there was an area of  
20 two, three foot of snow over that area, which  
21 wouldn't have allowed that ditch to divert water  
22 onto those lands in that year, so the water that  
23 would have been destined to the Compact under that  
24 particular circumstance went into the Pueblo Winter  
25 Water Storage Program, so that is one concern.

1           Another concern that we haven't been able to  
2 really nail down yet is this apparent drop in the  
3 gage on the Purgatoire near Las Animas. We noticed  
4 a few years ago that between November 15th,  
5 November 14th and November 15th, there would be a  
6 drop in the flow. One possible source of that drop  
7 is the -- a waste way on the Las Animas  
8 Consolidated, so if there was water that was being  
9 passed around the gage Ark at Las Animas, it would  
10 depress the Compact share of that water at Ark at  
11 Las Animas, and if it was being put back into the  
12 Purgatoire and going down to the Compact  
13 Conservation Storage through that method, again,  
14 that would be water that could have went through  
15 Compact Conservation Storage, but was rather denied  
16 the Compact, so those are the type of issues that  
17 are kind of holding us up on that particular issue.

18           MR. HEIMERICH: So I'm just going to make  
19 a little reach here. So would it be -- would it be  
20 fair to categorize the differences as being isolated  
21 incidents that seem to appear in the hydrograph or  
22 how it's done, not so much in terms of the  
23 methodology? Because I'm just trying to figure out  
24 again, you know, and today in this year's case, for  
25 instance, it's my understanding that I think you had

1       a -- did you have a tour of the Las Animas  
2       Consolidated headworks and, and the ambient  
3       conditions; is that correct?

4               MR. SALTER:   It was correct that we went  
5       by the Consolidated, and as we drove over the  
6       highway south of Las Animas, we noted that there was  
7       no water in the ditch --

8               MR. HEIMERICH:   Right, right.

9               MR. SALTER:   -- and there was no water in  
10       the --

11              MR. HEIMERICH:   Right, right.

12              MR. SALTER:   -- so we didn't take a good  
13       look at it, but in the previous years, we looked at  
14       the headgate structures --

15              MR. HEIMERICH:   Yes, yes.

16              MR. SALTER:   -- the lay of the land,  
17       where water was returning. I think I really  
18       appreciate Steve taking the time to do that because,  
19       again, I would note that we haven't seen that same  
20       condition happen at Purgatoire at Las Animas that we  
21       have in previous years. We haven't seen the  
22       condition that causes the concern.

23              I would also note that we raised this concern  
24       prior to 2007, so there's some other basic  
25       underlying concerns in there as well, and the States



1       have been working to try to get an analysis of that  
2       program and understand, and Steve and others have  
3       said, you know, we ought to take a look at this,  
4       because it does impact other Colorado water users,  
5       as well as Kansas.

6               MR. HEIMERICH: Very good. Thank you. I  
7       appreciate it, Mr. Chairman.

8               MR. HAYZLETT: Okay any other questions  
9       for Kevin?

10              MR. THOMPSON: So Kevin, going forward  
11       then, do you feel that if you were to be able to go  
12       over and examine that on a yearly basis, would that  
13       allay your concerns then so that the --

14              MR. SALTER: Well, I think that we kind  
15       of have a standing time to go out there around  
16       November 14th to take a look at that, and I  
17       appreciate Steve and his staff offering to do that,  
18       whether that be Steve and I or others on the staff.  
19       I think that's going to help.

20              MR. THOMPSON: You know, just till you  
21       get to a point where your concerns are addressed and  
22       you're not having to argue about that point in the  
23       future. If there's something else you'd recommend  
24       or something, you know, to alleviate the concern.

25              MR. SALTER: I think, like other things,

1       it's just a matter of time and priority and it  
2       sounds like, you know, our priorities may be shifted  
3       this year to the LAWMA Decree issues, which is  
4       appropriate. We need to get that resolved and we'll  
5       try to work on these other issues as we can through  
6       the year.

7               MR. BARFIELD: Yeah, I mean, this is a  
8       task that's on the Special Engineering Committee. I  
9       mean, it's on the matrix and it's one of the two or  
10      three first issues for the SEC to consider.

11             MR. HEIMERICH: Right. Okay. Thank you.  
12      Thanks, David. Thank you, Kevin.

13             MR. BEIGHTEL: Does the Administration  
14      want to make either/or both of the Operations  
15      Secretary and Assistant Operations Secretary reports  
16      part of the exhibits?

17             MR. BARFIELD: Yeah, I think so, yes.

18             MS. GIMBEL: They probably should be.

19             MR. BARFIELD: Yes, so give us the  
20      numbers there, or letters.

21             MR. BEIGHTEL: Okay. Let's make the  
22      Operations Secretary report Exhibit K, the Assistant  
23      Operations Secretary report Exhibit L.

24             MR. BARFIELD: Thank you very much, and  
25      again, those are obviously the products of those two

1 individuals in their capacities.

2 MR. HEIMERICH: Mm-hmm.

3 MR. BRENN: Okay. Very good. Steve  
4 Witte, are you going to offer a report on the Offset  
5 Account? (See Exhibit M for report)

6 MR. WITTE: Actually, I'm going to ask  
7 Bill Tyner to deliver that report for me.

8 MR. BRENN: Okay, Bill.

9 MR. TYNER: I wanted to echo what Steve  
10 said about in order to communicate all that needs to  
11 be communicated related to John Martin activities,  
12 including deliveries from the -- to the Offset  
13 Account and releases from the Offset Account, it's  
14 been great to have very good staff and communication  
15 between them from the two States, and Steve already  
16 mentioned John Van Ort and Phil Reynolds on the  
17 Colorado side, and Kevin Salter and Brandy Cole and  
18 Rachel Duran on the Kansas side. That's super  
19 important to have that good communication.

20 I wanted to add to what Steve said just real  
21 quickly, though. Yesterday and today, we've had  
22 several of our water commissioners from Colorado  
23 that have been able to attend. Lonnie Spady, our  
24 Water District 17 and 67 Water Commissioner,  
25 basically from Fowler, Colorado all the way down to

1 the Stateline officed in La Junta, so Lonnie is here  
2 today. He's the lead commissioner of those two  
3 water districts. Jeff Montoya from Water District  
4 19, down around the Purgatoire River Water  
5 Conservancy District lands is here, and Josh Kasper  
6 was here yesterday. I don't think Josh made it back  
7 today. He's our new Water Commissioner in District  
8 67, and we're excited to have Josh in place there.  
9 As you may well know, in Colorado, water  
10 commissioners are probably the gold face of Division  
11 of Water Resources. You know, if the community  
12 knows anybody with our agency, it might be Dick  
13 Wolfe, it might be Steve Witte, but more than likely  
14 they probably know their local water commissioner  
15 the best, because that's who allows them to take  
16 water legally and helps them not take water when  
17 they're not supposed to, so they had to administer  
18 some very tough river calls this year.

19 Oftentimes in 2012, the Rocky Ford Ditch was  
20 the calling water right and that's rare, and that  
21 Rocky Ford Ditch call knocks out a lot of ditches  
22 from that point up the river, and people up around  
23 Salida and Buena Vista that normally don't get  
24 called out are really upset that they can't divert  
25 water and irrigate like they would in nine out of

1       ten or maybe more like, you know, 29 out of 30  
2       years, and so I just I wanted to emphasize how much  
3       we appreciate our water commissioners and how they  
4       work with our office staff to be able to keep things  
5       sane, as far as use of water in Colorado.

6               I'll be real brief on the Offset Account  
7       Report. The Offset Account contained just under  
8       3100 Acre Feet at the beginning of the Compact Year.  
9       As I mentioned yesterday in the committee meeting,  
10      this was one of the poorest years as far as the  
11      ability for the Colorado well associations to be  
12      able to provide water to the Offset Account, largely  
13      due to the fact that the sources of water that they  
14      would normally use to deliver weren't available in  
15      the quantities that they historically have been  
16      available.

17             There was a small amount of leased municipal  
18      water available to the Lower Arkansas Water  
19      Management Association from Pueblo Board of Water  
20      Works, and that water was delivered from Lake  
21      Meredith to John Martin to pay the storage charge of  
22      500 Acre Feet at the end of March; and then the  
23      additional sources used by LAWMA during the year  
24      were some transfers of Article 2 water from accounts  
25      that they own through their water rights change

1 cases; and then delivery of water from the Highland  
2 Canal changed water right and the Keesee Ditch  
3 changed water right. LAWMA had to use parts of the  
4 shares of those two ditches to replace in-state as  
5 well, and so the total delivery or transfer to the  
6 Offset Account was just over 2750 Acre Feet during  
7 this Compact Year.

8 Kansas did not call for a release from John  
9 Martin Reservoir, as was previously mentioned, and  
10 so at the end of the Compact Year, there remains  
11 just under 3700 Acre Feet of water. That will  
12 provide at least a starting point for 2013.  
13 Hopefully we will see better conditions that will  
14 allow Kansas to take delivery.

15 Because there was no delivery of Offset  
16 Account water, there was no Stateline credit given  
17 for delivery in 2012, and you'll see that reflected  
18 in the Ten-Year Accounting next year when that will  
19 show up as a zero in that particular part of that  
20 table. Are there any questions?

21 MR. BARFIELD: So we should -- what  
22 letter are we on?

23 MR. BEIGHTEL: This would be M. Would  
24 you like to make the Offset Account Report part of  
25 the transcript?

1 MR. BARFIELD: That's what I'm -- yes.

2 MR. BEIGHTEL: Okay. That would be  
3 Exhibit M.

4 MR. BARFIELD: Exhibit M would be the  
5 Offset Account Report, and again, that recognizes  
6 the State of Colorado's report.

7 MR. HAYZLETT: Mm-hmm.

8 MR. BRENN: Okay. I need to back up just  
9 a little bit in regards to the meeting summary. We  
10 did receive a request through the -- to the  
11 Operations Committee on the LAWMA Decree issues.  
12 That request was relevant to the Special Engineering  
13 Committee in handling that, and as I understand it  
14 here through earlier dialogue, that's been dealt  
15 with, but we did hear that during our meeting.

16 The action items recommended by the Committee  
17 include Committee acknowledge receipt of the 2012  
18 Operations and Assistant Operations Secretary  
19 report, and we asked that specific issues preventing  
20 approval of the Compact Year 2006 through 2012,  
21 those issues be identified and a plan for resolving  
22 those issues developed.

23 Second recommendation, as far as action, is  
24 the committee recommends to ARCA that the Special  
25 Engineering Committee be extended for calendar year

1       2013. That completes the Operations Secretary  
2       report.

3               MR. HAYZLETT: Okay. Thank you, David.  
4       I think we're ready for the Administrative and Legal  
5       Committee report. Jennifer is going to give that.  
6       (See Exhibit N for report)

7               MS. GIMBEL: Thank you, Mr. Chair.  
8       Our -- we had a good meeting yesterday. We did  
9       notice that the room kind of clears out when we  
10      start talking about administrative stuff. It's not  
11      because of the team up here, I'm sure, but in any  
12      case, we did -- this was chaired by Randy. We asked  
13      Brett Newman and Rachel Duran to produce a minute  
14      summary -- a meeting summary, as well as the action  
15      items.

16              The committee reviewed the Annual Meeting  
17      Agenda and made amended recommendations. This group  
18      has already approved that and we're working under  
19      that agenda. The Committee heard an update on the  
20      status of transcripts from prior meetings, 1998,  
21      1999, and we'll be asking approval of 2011 later in  
22      the meeting. The committee heard an update on the  
23      '94, '95, '96 and '97 draft ARCA Annual Reports,  
24      which are now in Kansas' hands, with a request from  
25      Colorado that Kansas take a hard look at the



1 '97 report, because we'd like to use that as a  
2 template for the remaining reports.

3 The committee heard an update on the CoAgMet  
4 funding status and cost share agreement and we'll be  
5 asking for approval of that later. Committee  
6 acknowledged that there will be a discussion on the  
7 Special Engineering Committee and we just had that.  
8 Committee reviewed the audit report for Fiscal Year  
9 '11-'12 and we will be asking this group to approve  
10 that. The committee reviewed the budgets for  
11 '12-'13 and '13-'14 and recommended no change to  
12 those budgets. We also reviewed two USGS joint  
13 funding agreements and we heard an update on the  
14 status of the federal representative which is, of  
15 course, we have none.

16 Finally, I would note that the committee tasks  
17 staff to report back to it by June 1st on pursuing  
18 a -- on a process of budget for providing a web site  
19 where ARCA-related final documents can be posted.

20 With that then, I don't believe we have a  
21 treasurer's report. Is that correct, Steve?

22 MR. MILLER: Stephanie is here. It's a  
23 little unfair to have her give her report when she  
24 didn't get to go to the committee meeting, but she  
25 may have a few words related to what's happened this

1 year.

2 MS. GIMBEL: Sorry, Stephanie. I didn't  
3 see you back there. Why don't you come on up. We  
4 hope you're feeling better.

5 MS. GONZALES: Thank you. My name is  
6 Stephanie Gonzalez, ARCA Recording Secretary. This  
7 year was pretty quiet. There was a couple of times  
8 that I tried getting together with Kevin to go over  
9 to the storage building but didn't quite make that.  
10 Maybe we can try again this year. Other than the  
11 CoAgMet, we did get a contract signed; right?

12 MR. MILLER: Yeah, the committee will.

13 MS. GONZALES: Right, and that was the  
14 only other thing that I think was an issue that we  
15 had a check that was -- I'm not real sure what has  
16 happened to it, but we've put a stop payment on it  
17 and we'll reissue as soon as you have given me  
18 permission to do that. That's all I have.

19 MS. GIMBEL: Questions? Thank you very  
20 much. With respect to Administrative and Legal  
21 Committee recommendations, Mr. Chair, rather than  
22 reading through each of these recommendations, we  
23 are going to be addressing these and I'll just make  
24 those motions at the appropriate time, if that's  
25 okay.

1 MR. HAYZLETT: That will be great.

2 MS. GIMBEL: All right. And then with  
3 respect to the annual reports, Steve, was there  
4 anything more to say about that?

5 MR. MILLER: No, I don't think so.

6 MS. GIMBEL: Okay. And with that,  
7 Mr. Chair, that's my report.

8 MR. HAYZLETT: Okay. Thank you all for  
9 the report.

10 MS. GIMBEL: Oh, and we need to make them  
11 an exhibit now.

12 MR. BARFIELD: Yes, so this will be  
13 Exhibit N will be the three committee report  
14 summaries and action items.

15 MR. BEIGHTEL: Right.

16 MR. HAYZLETT: Okay. Ready for Item 12,  
17 new business. Is there any new business to come  
18 before the Administration? I don't believe we had  
19 any new business.

20 Okay. 13 is the ARCA Action Items. We do  
21 have 13 A. in the amended revised agenda is letters  
22 of commendation for Pat Edelman.

23 MR. SALTER: Yeah. Kevin Salter. As we  
24 were reviewing the transcript for 2011, we noted  
25 that the Administration gave an assignment to staff

1 to generate two letters of commendation for Pat  
2 Edelmann, a long-time USGS staff member in Pueblo.  
3 (See Exhibit O for letters) Staff did generate two  
4 letters, one to Pat himself and one to the Director  
5 of the USGS in Colorado. I think that we, in order  
6 to complete that record for the Administration, we  
7 ought to include those as an exhibit to this  
8 transcript.

9 MR. HAYZLETT: Okay. Is there a motion  
10 that we --

11 MS. GIMBEL: So move.

12 MR. HAYZLETT: Second?

13 MR. BARFIELD: Second.

14 MR. HAYZLETT: Moved and second. Further  
15 discussion? If not, how does Colorado vote?

16 MS. GIMBEL: Aye.

17 MR. HAYZLETT: And Kansas?

18 MR. BARFIELD: Aye. That will be Exhibit  
19 O.

20 MR. SALTER: Okay. There was, not to  
21 staff, but to Kansas and the City of Trinidad, there  
22 was a process that was set up that's been alluded to  
23 and will be discussed here later on, but there was  
24 two letters exchanged. (See Exhibit P for letters)  
25 Kansas was to list concerns with the City of

1       Trinidad's proposed amendments by February 15th, and  
2       we did that, and the City was to respond by  
3       March 15th and they did that. There was two letters  
4       associated with those. Again, I think in order to  
5       complete the record, it would be nice to have these  
6       as exhibits if it's the Administration's desire.

7               MR. HAYZLETT: Okay. Is there a motion  
8       that we add these letters?

9               MS. GIMBEL: So moved.

10              MR. HAYZLETT: Second?

11              MR. BARFIELD: Second.

12              MR. HAYZLETT: Further discussion? If  
13       not, Colorado?

14              MS. GIMBEL: Aye.

15              MR. HAYZLETT: And Kansas?

16              MR. BARFIELD: Aye. That will be Exhibit  
17       P.

18              MR. HAYZLETT: Okay. We're ready for 13  
19       C., Resolutions, the City of Trinidad proposed  
20       amendment. (See Exhibit Q for resolution)

21              MS. GIMBEL: Wait a second. Don't we  
22       need to now talk about adopting the amendments for  
23       Trinidad under B.? He's just presented a record.

24              MR. HAYZLETT: Under C.; right?

25              MR. BARFIELD: Yes. I'm going to offer

1 the resolution.

2 MS. GIMBEL: Okay. I just wanted to make  
3 sure we didn't miss that.

4 MR. BARFIELD: Yes. I'll go ahead,  
5 Mr. Chairman, and offer the resolution that will  
6 effect essentially ARCA's concurrence with the  
7 amendments, so let me go ahead and read the proposed  
8 resolution. Kevin, so would it be 2012-A?

9 MR. SALTER: 01.

10 MR. BARFIELD: Okay, 01. I can write  
11 that in here?

12 MR. SALTER: Yes.

13 MR. BARFIELD: Okay. I'll just read it  
14 for the purposes of the Administration and those  
15 attending.

16 (Reading) Amendments to the Operating  
17 Principles Trinidad Dam and Reservoir Project  
18 Amended 2004:

19 Whereas, the Purgatoire River Water  
20 Conservancy District on behalf of the City of  
21 Trinidad has requested the consideration of  
22 amendments to the Operating Principles of the  
23 Trinidad Dam and Reservoir Project as amended in  
24 2004; and

25 Whereas, the Trinidad Operating Principles

1       presently limit the use of water to uses within the  
2       District; and

3               Whereas, the City is within the boundaries of  
4       the District; and

5               Whereas, the City may store water that is  
6       fully consumable in its storage account in the joint  
7       use capacity, among other water; and

8               Whereas, the City has requested to use the  
9       water that is fully consumable and stored in the  
10      City's account on lands within the Purgatoire River  
11      basin at or above Trinidad Reservoir, but outside  
12      the boundaries of the District; and

13              Whereas, to supply water that is fully  
14      consumable outside the boundaries of the District,  
15      an amendment to the Trinidad Operating Principles is  
16      necessary and appropriate as stated in Exhibit A.;  
17      and

18              Whereas, the amount of water attributable to  
19      the historic consumptive use on acreage removed from  
20      irrigation that may be stored in the City's account  
21      in the joint use capacity is limited by Article  
22      IV.B.4(a)(1) of the Trinidad Operating Principles;  
23      and

24              Whereas, the number of historically irrigated  
25      acres removed from irrigation that the City can

1 obtain and use is also limited by Article  
2 IV.B.4(a)(1) of the Trinidad Operating Principles;  
3 and

4 Whereas, the City has acquired additional  
5 water rights and, as a result, the limits contained  
6 in Article IV.B.4(a)(1) of the Trinidad Operating  
7 Principles should be adjusted as indicated in  
8 Exhibit B.; and

9 Whereas, the Arkansas River Compact  
10 Administration is a signatory to the Trinidad  
11 Operating Principles and all signatories must  
12 approve amendments to them; and

13 Whereas, the amendments proposed by the  
14 District and attached hereto have been reviewed by  
15 the ARCA Engineering Committee and recommended for  
16 approval by the Administration.

17 Now, therefore, be it resolved that the  
18 Administration hereby approves the amendments to the  
19 Trinidad Operating Principles, as set forth in  
20 Exhibits A and B.

21 Be it further resolved that the Administration  
22 authorizes its Chairman to sign the Trinidad  
23 Operating Principles as amended by Exhibits A and B,  
24 once all the signatories have approved the same.

25 And that would say, Adopted by the



1 Administration at its 2012 Annual Meeting on  
2 December 6th, 2012 in Garden City.

3 So I would move that ARCA approve this  
4 resolution.

5 MS. GIMBEL: I'd second.

6 MR. HAYZLETT: Moved and seconded. Is  
7 there more discussion? If not, how does Kansas  
8 vote?

9 MR. BARFIELD: Aye.

10 MR. HAYZLETT: And Colorado?

11 MS. GIMBEL: Aye.

12 MR. HAYZLETT: Motion carried.

13 MR. BARFIELD: So that should be attached  
14 to the transcript as Exhibit Q.

15 MR. BEIGHTEL: Okay.

16 MR. HAYZLETT: The resolution extending  
17 the Special Engineering Committee extension, who has  
18 that to read? (See Exhibit R for resolution)

19 MR. BARFIELD: I have it here. I'll go  
20 ahead and offer it again. So this would be  
21 Resolution 2012-02 Regarding Seventh Extension to  
22 the Term of the Special Engineering Committee, and  
23 I'll read it in part.

24 Whereas, pursuant to the Bylaws of Article 5.V  
25 (sic) the Arkansas River Compact Administration, by

1 Resolution Number 2005-01 created Special  
2 Engineering Committee at its 2000 -- December, 2005  
3 Annual Meeting to resolve four categories of  
4 assigned tasks, including certain accounting and  
5 interpretation issues arising from the Resolution  
6 Concerning an Operating Plan for John Martin  
7 Reservoir; and

8         Whereas, the Special Provisions of the 2005  
9 Resolution creating the Committee specify that:

10 "Term: The Special Engineering Committee shall be  
11 authorized for a period expiring on December 31,  
12 2006 ARCA may extend this period by Resolution  
13 adopted at any regular or special meeting prior to  
14 such date"; and then there's a recitation of  
15 whereas-es, one year after another, where we  
16 extended it year after year after year, so I'm going  
17 to go straight to the last whereas of that nature.

18         Whereas, on December 8, 2011 at the 2011  
19 Annual Meeting the Administration adopted Resolution  
20 2011-01 extending the term of the Special  
21 Engineering Committee until December 31, 2012; and

22         Whereas, the Committee has successfully  
23 resolved disputed issues placed before it during its  
24 term, and the assigned tasks still remain before it  
25 with the potential for future agreement.

1           Now therefore, be it resolved that the  
2           Arkansas River Compact Administration does hereby  
3           extend the term of the Special Engineering Committee  
4           for one full year to expire on December 31, 2013.  
5           All other Special Provisions of the 2005 Resolution  
6           remain -- shall remain unchanged and shall govern  
7           the actions of the Special Engineering Committee  
8           during the seventh extension throughout 2013.  
9           Adopted by ARCA this date.

10           I would move adoption of this resolution.

11           MS. GIMBEL:   Second.

12           MR. HAYZLETT:  Moved and seconded.  More  
13           discussion?  Hearing none, how does Kansas vote?

14           MR. BARFIELD:  Aye.

15           MR. HAYZLETT:  And Colorado?

16           MS. GIMBEL:  Aye.

17           MR. HAYZLETT:  Motion carried.

18           MR. BARFIELD:  All right.  We'll attach  
19           that to the transcript as Exhibit R.  (See Exhibit S  
20           for resolution)

21           MR. HAYZLETT:  Third resolution then is a  
22           resolution honoring David Brenn.

23           MR. BARFIELD:  I'll offer this as well.  
24           This will be Resolution 2012-03.  This year, we've  
25           heard numerous individuals express these sentiments.

1 Obviously, as a Kansas commissioner, I and Randy  
2 obviously both share these sentiments as well, and  
3 this is a statement on behalf of the Administration  
4 that has been circulated to Colorado and they have  
5 agreed to and actually added language to as well, so  
6 honoring David Brenn.

7 Whereas, the members of the Arkansas River  
8 Compact Administration wish to recognize the  
9 outstanding service of their fellow member, David  
10 Brenn, who has served as a Kansas Representative  
11 from his appointment in 1998 until his resignation  
12 in 2012;

13 Whereas, David has conscientiously devoted his  
14 ability and energy to the Administration and  
15 conservation of water resources of the Arkansas  
16 River;

17 Whereas, David by his devotion to duty and his  
18 good judgment has earned the respect of all members  
19 of the Arkansas River Compact Administration;

20 Whereas, David passionately represented his  
21 home area of the basin while at the same time  
22 reaching out to water users in other parts of the  
23 Arkansas Basin in both States;

24 Whereas, David through his service on the  
25 Operations and Engineering Committees successfully

1 encouraged and guided the resolution of many  
2 disputed issues between the States;

3 Whereas, David is particularly appreciated for  
4 having promoted a process for framing and  
5 documenting new issues as they arise in order to  
6 facilitate understanding and the development of  
7 solutions as represented by the Water Issues Matrix  
8 and fostering the communication between the  
9 Operations and Assistant Operations Secretaries;

10 Whereas, David desired to see such resolutions  
11 stand the test time and therefore emphasized the  
12 importance of governance and procedures as  
13 resolutions were developed; and

14 Whereas, David will be relinquishing his  
15 position as Representative of the Arkansas River  
16 Compact Administration after this Annual Meeting.

17 Now, therefore, be it resolved that the said  
18 Administration desires to express its gratitude and  
19 appreciation for the opportunity to have known and  
20 worked with David and for his loyal and faithful  
21 service, his fine cooperation, and his aid in  
22 solving the administrative problems confronting the  
23 Administration during this tenure as representative  
24 and that the Administration sincerely wishes him the  
25 best of everything and continued health and

1 happiness in all of his future endeavors;

2 Be it now therefore resolved that the  
3 Administration honor David Brenn's service by  
4 including this resolution and the appropriate  
5 dedicatory remarks in the Administration's annual  
6 report for the Compact Year 2012 hereby instructs  
7 the Recording Secretary to provide a copy of this  
8 resolution to David Brenn and to the Governor of  
9 Kansas. Adopted this date.

10 I would move adoption of this resolution.

11 MS. GIMBEL: And a wholehearted second.

12 MR. HAYZLETT: Moved and seconded?

13 Further comments?

14 MR. THOMPSON: It's been a pleasure.

15 MS. GIMBEL: It's been a pleasure.

16 MR. BRENN: Thank you.

17 MS. GIMBEL: Thank you.

18 MR. HAYZLETT: Moved and seconded.

19 Kansas's vote?

20 MR. BARFIELD: Aye.

21 MR. HAYZLETT: And Colorado?

22 MS. GIMBEL: Aye.

23 MR. HAYZLETT: Motion carried.

24 (Applause.)

25 MR. BARFIELD: We don't actually often

1 get to honor the individuals when they're still  
2 here. I think this is a fairly unique, but thank  
3 you, and this will be that attached as Exhibit S.

4 MR. HAYZLETT: And Dave, thank you  
5 sincerely for all your service.

6 MR. BRENN: Thank you, Randy.

7 MR. HAYZLETT: We'll move ahead then with  
8 13.D., financial matters, approval of the audit  
9 report. We should be able to move through these  
10 fairly rapidly. We took care of that last night in  
11 the committee meetings.

12 MS. GIMBEL: Mr. Chair, I would recommend  
13 approval of the audit report. (See Exhibit T for  
14 report)

15 MR. HAYZLETT: Okay.

16 MR. BARFIELD: That's a motion?

17 MS. GIMBEL: That's a motion. I'm sorry.

18 MR. BARFIELD: I would second.

19 MR. HAYZLETT: Moved and seconded? More  
20 discussion? Hearing none, Colorado vote?

21 MS. GIMBEL: Aye.

22 MR. HAYZLETT: And Kansas?

23 MR. BARFIELD: Aye. That will be Exhibit  
24 T.

25 MR. MILLER: We'd like to get the

1 Vice-Chairman to just initial the copy before we  
2 make it an exhibit.

3 MR. HAYZLETT: All right. Approval of  
4 the USGS contracts.

5 MS. GIMBEL: Mr. Chair, I would move  
6 approval of the USGS contracts.

7 MR. BARFIELD: Second.

8 MR. HAYZLETT: Moved and seconded. More  
9 discussion? Hearing none, Colorado vote?

10 MS. GIMBEL: Aye.

11 MR. HAYZLETT: And Kansas?

12 MR. BARFIELD: Aye.

13 MR. HAYZLETT: Okay. Motion carried?  
14 Approval of the CoAgMet contract.

15 MS. GIMBEL: Mr. Chair, I would move  
16 approval of the CoAgMet contract.

17 MR. BARFIELD: Second.

18 MR. HAYZLETT: Moved and seconded. More  
19 discussion?

20 MR. MILLER: Just one thing. The actual  
21 action is ratification because it's already been  
22 signed, and just to identify what you did, we're  
23 talking about a services agreement signed by Randy  
24 Hayzlett on September 25th, 2012, and I don't think  
25 the agreement itself needs to be an exhibit. We've



1 just identified it and it's operative already.

2 MR. HAYZLETT: Okay. Moved and seconded  
3 then, and Colorado vote?

4 MS. GIMBEL: Aye.

5 MR. HAYZLETT: And Kansas?

6 MR. BARFIELD: Aye.

7 MR. HAYZLETT: Okay. The adoption of the  
8 budget.

9 MS. GIMBEL: Mr. Chair, I would move  
10 adoption of the '12-'13 and '13-'14 budgets now.  
11 No?

12 MR. MILLER: The only budget action that  
13 needs to be taken by ARCA is approval of a new  
14 budget for the Fiscal Year 2014 to 2015. I have a  
15 copy of that. It's marked draft, if you'd like to  
16 make that an exhibit, or we can print it out at the  
17 conclusion of the meeting, get Stephanie to sign it,  
18 and make that version an exhibit. It's up to you.  
19 This might be the simplest, just to put the draft  
20 agenda in the exhibit and we'll get it signed after.

21 MS. GIMBEL: The draft budget. (See  
22 Exhibit U)

23 MR. MILLER: And the way to identify that  
24 is the year is Fiscal Years 2014 through 2015. It  
25 anticipates expenditures of \$94,550 and income of

1       \$96,250.

2               MR. HAYZLETT:   Okay.   And we're going to  
3       make that an exhibit then?

4               MS. GIMBEL:   That will be an exhibit.

5               MR. BARFIELD:   Exhibit U.

6               MR. HAYZLETT:   Okay.

7               MS. GIMBEL:   So I move rati- -- no, I  
8       move adoption of the '13-'14 -- the '14-'15 budget.

9               MR. MILLER:   The '14-'15, as just  
10       described.

11              MR. BARFIELD:   All right.   Second.

12              MR. HAYZLETT:   Moved and seconded.   More  
13       discussion?   Hearing none, Colorado?

14              MS. GIMBEL:   Aye.

15              MR. HAYZLETT:   And Kansas?

16              MR. BARFIELD:   Aye.

17              MR. HAYZLETT:   Motion carried.   Approval  
18       of transcripts.

19              MS. GIMBEL:   Mr. Chair, I would move  
20       approval of the -- now he's got me all flustered  
21       here -- the 2011 transcript.   Thank you.

22              MR. BARFIELD:   Second.

23              MR. HAYZLETT:   Moved and seconded.   More  
24       discussion?   Hearing none.   Colorado?

25              MS. GIMBEL:   Aye.

1 MR. HAYZLETT: And Kansas?

2 MR. BARFIELD: Aye.

3 MR. HAYZLETT: Motion carried.

4 MR. BARFIELD: Does that need to be an  
5 exhibit?

6 MR. MILLER: No, no. You don't want to  
7 make last year's minutes an exhibit to this year's.

8 MR. BARFIELD: All right. That's fine.

9 MR. HAYZLETT: Officers and committee  
10 appointments for the coming year. Jennifer.

11 MS. GIMBEL: Mr. Chair, I would offer a  
12 motion to have the slate of officers and committee  
13 chairs be -- well, let's do officers first.  
14 Vice-Chair, yourself, Randy Hayzlett; Recording  
15 Secretary-Treasurer, Stephanie Gonzalez; Operations  
16 Secretary, Steve Witte; and Assistant Operations  
17 Secretary, Kevin Salter.

18 MR. HAYZLETT: Okay. You moved that?

19 MS. GIMBEL: I moved that.

20 MR. BARFIELD: And I would second that.

21 MR. HAYZLETT: Moved and seconded. More  
22 discussion? Hearing none, Colorado?

23 MS. GIMBEL: Aye.

24 MR. HAYZLETT: And Kansas?

25 MR. BARFIELD: Aye.

1                   MR. HAYZLETT: Appointment of committee  
2 chairs.

3                   MS. GIMBEL: Mr. Chair, I would move that  
4 we appoint the committee chairs for Operations,  
5 Colin Thompson as Chair with Dave Brenn as member;  
6 for the Administrative and Legal Committee, myself,  
7 Jennifer Gimbel as Chair and Randy Hayzlett,  
8 yourself, as member; and then Engineering, David  
9 Barfield as Chair and Matt Heimerich as member. I  
10 would so move.

11                  MR. BARFIELD: I would second, and I  
12 would note that as a result of David Brenn  
13 resigning, we'll probably have some movements in  
14 committee members. I don't think it will affect the  
15 committee chairs.

16                  MR. HAYZLETT: Okay. More discussion?  
17 Hearing none, Colorado?

18                  MS. GIMBEL: Aye.

19                  MR. HAYZLETT: And Kansas?

20                  MR. BARFIELD: Aye.

21                  MR. HAYZLETT: Motion carried.

22 Instructions to the Committees. Did we have any  
23 instructions that came out of the committee  
24 meetings?

25                  MS. GIMBEL: Mr. Chair, I would only

1 remind, as I said in the report, that we've asked  
2 staff to report on how to go about getting a web  
3 site up.

4 MR. HAYZLETT: Yes. I think that's the  
5 only instructions I recall. Okay. That takes care  
6 of Item D. I think we're ready for public comments.  
7 I'll open the floor I guess to anyone that may want  
8 to come forward with comments or on any of the  
9 agenda items.

10 MR. HINES: Mr. Chair?

11 MR. HAYZLETT: Yes.

12 MR. HINES: Steven Hines, Frontier Ditch.  
13 I would like Colorado and Kansas each to speak to  
14 the item of the Super Ditch, please.

15 MR. HAYZLETT: Okay. Do we have anyone  
16 that can make a few comments on the status of that?

17 MR. HEIMERICH: I think Bill Tyner  
18 perhaps might be the best designee. I'm sorry. Is  
19 that appropriate? Bill?

20 MR. TYNER: I'll be glad to do it. The  
21 2012 Lower Arkansas Valley Water Conservancy  
22 District did submit an application for a substitute  
23 water supply plan to dry up portions of several  
24 farms under the Catlin Canal to be used for a Pilot  
25 Program to see if that historic consumptive use

1 water from those dried up lands could be used as a  
2 leased source for municipal interests. The Lower  
3 Arkansas Valley Water Conservancy District had  
4 worked with a couple of communities along Fountain  
5 Creek that would be the purchasers of that water.

6 Unfortunately, with the -- well, let me keep  
7 going with the narrative in chronological order.  
8 That substitute water supply plan was initially  
9 approved by the State Engineer. It -- the approval  
10 contains a large number of conditions that were  
11 required in order to be able to operate that plan.  
12 The one element of that plan to maintain historic  
13 return flows to prevent injury or prevent a Compact  
14 violation was to use recharge ponds to help the lag  
15 return flows be maintained in the proper amounts,  
16 timing and location, and the approval letter  
17 contained some specific conditions that required  
18 those recharge ponds to be tested first to make sure  
19 they would operate properly to maintain return  
20 flows.

21 With the drought conditions that we had in  
22 2012, unfortunately, the Catlin Canal went out of  
23 priority and could not divert water to test those  
24 ponds in time, and so there was a provision in that  
25 substitute water supply plan approval that caused

1 the plan to basically expire under that condition if  
2 they could not test those ponds successfully by a  
3 certain date, and that substitute water supply plan  
4 did expire once that condition could not be met; so  
5 no, no changed use of those Catlin Canal shares for  
6 municipal purposes occurred during 2012.

7 MR. SALTER: As far as Kansas' comments,  
8 this is a project that we have been monitoring. I  
9 appreciate the project proponents and the Colorado  
10 Division of Water Resources keeping us in the loop  
11 of things as they came up. We participated in  
12 meetings that were associated with the Super Ditch.

13 Also, even though it didn't ultimately come to  
14 a substitute water supply plan application, we did  
15 review the proposed dry-up in the fields, as well as  
16 the recharge sites, and we did offer our comments to  
17 concerns that we saw with both of those in the  
18 field.

19 MR. HINES: Thank you.

20 MR. HAYZLETT: Any other questions?  
21 Fred, did you have something?

22 MR. JONES: I have a comment.

23 MR. HAYZLETT: Yes, please.

24 MR. JONES: My name is Fred Jones. I'm  
25 the City Administrator at Lakin, Kansas, and I'm not

1 quite sure how to frame my comments within the  
2 charge of the Compact Administration, but I just  
3 wanted to share a little bit about what's happening  
4 in Lakin regarding our water quality.

5 Since 2007, we've been notified by the Kansas  
6 Department of Health and Environment that we are in  
7 violation of a water quality standard; that being  
8 the amount of uranium within our water supply.  
9 We've consistently exceeded that standard since  
10 2007. Oddly enough, with the exception of this  
11 year, we haven't violated yet.

12 We're in the process of constructing a water  
13 treatment plant at the cost of about \$5.5 million to  
14 the 900 and so rate-payers in Lakin. We continue to  
15 work on it. We're trying to work with Groundwater  
16 Management and the Department of Water Resources, I  
17 think -- or, sorry, not DWR so much, but the Kansas  
18 Geological Survey, in terms of monitoring to see if  
19 there's any correlation between the quality of the  
20 water that's coming to Kansas in the river and the  
21 quality of the water that we're pulling from our  
22 well fields. Our well field is north of the river  
23 by a few miles, but the Amazon Ditch does run in  
24 close proximity to our well field, so that's my  
25 comments.



1 MR. HAYZLETT: Okay. Thank you. Any  
2 other public comments on any of the agenda items?  
3 Hearing none --

4 MR. BARFIELD: Can I make one additional  
5 comment? Just because we're going to future  
6 meetings, I just want to appreciate again Colorado  
7 for allowing us to host the meeting here and just  
8 appreciate, I think, the good attendance here by  
9 citizens of on both sides of the Stateline, and I  
10 appreciate the work of several staff here in Garden  
11 City to make this meeting happen smoothly: Kevin  
12 Salter, Brandy Cole and, in particular, Rachel  
13 Duran, so thank you -- thank you much for, for a  
14 smooth meeting here as we wrap this one up.

15 MR. HAYZLETT: Yes. We appreciate  
16 Groundwater Management District Number 3 providing  
17 the refreshments during the two meetings here.

18 Future meetings, it looks like the 2013 Annual  
19 Meeting --

20 MS. GIMBEL: Mr. Chair?

21 MR. HAYZLETT: Yes.

22 MS. GIMBEL: I want to first of all thank  
23 Kansas for being such gracious hosts and everything  
24 that you've done. It's a very comfortable meeting  
25 and I appreciate that.

1           I also want to express my appreciation to all  
2           the commissioners up here with respect to being very  
3           flexible, because I have this problem about  
4           conflicts between the Colorado River and the  
5           Arkansas River and I don't want to pick which one's  
6           more important, and so I think, because they're both  
7           very, very important, and so I would move that our  
8           next meeting be held in Lamar on December 18th, with  
9           committee meetings on the 17th.

10           MR. BARFIELD: I would second.

11           MR. HAYZLETT: Moved and seconded. More  
12           discussion? Hearing none, then how does Colorado  
13           vote?

14           MS. GIMBEL: Aye.

15           MR. HAYZLETT: And Kansas?

16           MR. BARFIELD: Aye.

17           MR. HAYZLETT: Okay. Next year will be  
18           in Lamar.

19           Committee meetings. We did talk about a June  
20           meeting, the Administrative and Legal, or was that a  
21           full ARCA meeting? I guess we hadn't really  
22           decided.

23           MS. GIMBEL: We hadn't really talked  
24           about that. Let's see how a couple months go here  
25           and what work we get done.

1                   MR. HAYZLETT: And I guess that takes  
2                   care of the special meetings of ARCA as well, so I  
3                   don't think we have any more business to come before  
4                   the Administration today, so I think that brings us  
5                   to the motion for adjournment.

6                   MR. BARFIELD: I would move we adjourn.

7                   MS. GIMBEL: And I second.

8                   MR. HAYZLETT: It's been moved and  
9                   seconded. All in favor say aye.

10                  MR. BARFIELD: Aye.

11                  MS. GIMBEL: Aye.

12  
13                               (Proceedings concluded at 12:54 p.m.  
14                               Mountain Time)

## EXHIBIT LIST

Exhibits accepted by ARCA follow in the order introduced:

- A. Attendance List
- B. Notice & Agenda
- C. USGS Report
- D. U.S. Army Corps of Engineers Report
- E. U.S. Bureau of Reclamation Report
- F. U.S. Bureau of Reclamation Power Point Presentation
- G. Kansas Department of Health and Environment Briefing
- H. Ten-Year Accounting of Depletions and Accretions to Usable Stateline Flow, 2002-2011
- I. Offset Account Review Joint Report
- J. Colorado Presumptive Depletion Factor (PDF) Report
- K. Operations Secretary Report
- L. Assistant Operations Secretary Report
- M. Offset Account Report
- N. Committee Action Items
- O. Pat Edelmann Commendation Letters
- P. Letters regarding Amendments to Trinidad Operating Principles
- Q. Resolution 2012-01 Amendments to the Operating

Principles Trinidad Dam and Reservoir Project

R. Resolution 2012-02 Regarding Seventh Extension  
of the Term of the Special Engineering  
Committee

S. Resolution 2012-03 Honoring David Brenn

T. ARCA Audited Financial Statements, 6/30/2012

U. FY14-15 Proposed Budget

#### ADOPTED RESOLUTION

ARCA adopted following resolutions:

1. Resolution 2012-01 Amendments to the Operating  
Principles Trinidad Dam and Reservoir Project
2. Resolution 2012-02 Regarding Seventh Extension  
of the Term of the Special Engineering  
Committee
3. Resolution 2012-03 Honoring David Brenn

1 STATE OF KANSAS )

2 COUNTY OF RENO )

3  
4 This is to certify that I, Lee Ann Bates, a  
5 Certified Shorthand Reporter in and for the State of  
6 Kansas, reported in shorthand the proceedings had at  
7 the time and place set forth on the title page hereof  
8 and that to the best of my ability, the above and  
9 foregoing pages contain a full, true and correct  
10 transcript of the said proceedings.

11 Certified to on this 8th day of December, 2013.

12  
13 Lee Ann Bates, CSR, RPR, CRR  
14 ADVANCED COURT REPORTING SERVICES  
15 LEE ANN BATES, CSR, RPR, CRR  
16 27113 West Mills Avenue  
17 Plevna, Kansas 67568  
18 (620) 793-6555 or (620) 664-7230  
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